

Content

1. Introduction	2
1.1 Establishment of the Finance Commission	2
1.2 Responsibilities of the Finance Commission	2
1.3 Core Functions of the Commission	3
2. Strategic Direction of the Finance Commission	3
2.1 Vision	3
2.2 Mission.....	3
2.3 Thrust Areas	3
3. Organization Structure and Staff Information	4
3.1 Structure of the Finance Commission	4
3.2 The Finance Commission Secretariat.....	4
3.3 Staff as at 31.12.2013	4
3.4 Organization Chart	6
4. Performance of the Finance Commission – 2013	7
4.1 Policy, Research and Publication Division	7
4.2 Results Based Planning and Implementation Division	9
4.3 Budget and Forecast Division	9
4.4 Monitoring and Evaluation Division.....	10
4.5 Administration Division.....	10
4.6 Finance Division	12
5. General Administration	13
5.1 Staff for 2013	13
5.2 Officers Transferred to the Finance Commission - 2013	14
5.3 New appointments to the Finance Commission - 2013.....	14
6. Proposed Strategies to Strengthen the Performance in the Medium-Term	15
7. Audit Report	15

Annual Performance Report and the Statement of Accounts of the Finance Commission for the Year – 2013

1. Introduction

1.1 Establishment of the Finance Commission

The 13th Amendment to the Constitution of the Democratic Socialist Republic of Sri Lanka introduced in 1987, made provisions for the establishment of provincial councils and the Finance Commission (FC). The Finance Commission was established to facilitate the process of resource transferring to the provinces, and for provincial planning.

As indicated in the 13th Amendment to the Constitution, the main responsibility of the Commission is to make recommendations to the Government and formulate principles, policies and guidelines on the apportionment of funds between the nine provinces with the objective of achieving a balanced regional development in the country.

1.2 Responsibilities of the Finance Commission

The mandate of the Finance Commission as indicated in Article 154 R (3), (4) and (5) of the Constitution are as follows;

1. The Government shall, on the recommendation of, and in consultation with, the Commission, allocate from the Annual Budget, such funds as are adequate for the purpose of meeting the needs of the provinces.
2. It shall be the duty of the Commission to make recommendation to the President as to –
 - a) the principles on which such funds as are granted annually by the Government for the use of provinces should be apportioned between the various provinces; and
 - b) any other matter referred to the Commission by the President relating to provincial finance.
 - c) The Commission shall formulate such principles with the objective of achieving balanced regional development in the country, and shall accordingly take into account the population, per capita income, the need progressively to reduce social and economic disparities and the need progressively to reduce the differences between the per capita income of each Province and the highest per capita income among the Provinces. Accordingly, the Finance Commission is to apportion such funds between the provinces.

Article 154 R (7) of the Constitution requires that “The President shall cause every recommendation made by the Finance Commission under the above article to be laid before Parliament and shall notify Parliament as to the action taken thereon”.

1.3 Core Functions of the Commission

- a. Assessment of provincial needs.
- b. Apportionment of annually granted funds between provinces.
- c. Division of total amount allocated to each province between recurrent and capital needs.
- d. Separation of capital funds between Province Specific Development Grant” (PSDG) and Criteria Based Grant” (CBG).
- e. Breakdown of PSDG between identified development sectors/agencies.
- f. Formulation of principles and guidelines with the objective of achieving a balanced regional development through proper utilization of provincial finance.

2. Strategic Direction of the Finance Commission

2.1 Vision

Balanced and equitable socio-economic development in all provinces

2.2 Mission

To formulate policies and guidelines, provide planning and planning support, apportion resources, monitor and evaluate development endeavours, coordinate national and provincial agencies and make appropriate recommendations to the government for reduction of inter and intra disparities in a fair and equitable manner in order to achieve balanced regional development in provinces

2.3 Thrust Areas

- Ensure formulation and communication of principles on allocation and apportionment of financial resources to the provinces
- Ensure fair distribution of resources between provinces
- Reduce regional disparities and promote human development
- Ensure effective utilization of resources in the provinces
- Enhance generation of revenue at provincial and local levels
- Strengthen institutional development of provincial and local institutions of governance
- Achieve effective coordination between the national level and the provinces
- Promote entrepreneurship through public private partnership (PPP)
- Develop the human and institutional capacity of the Finance Commission

3. Organization Structure and Staff Information

3.1 Structure of the Finance Commission

The Finance commission consists of five members including two Ex-officio members, namely the Governor of the Central Bank and Secretary to the Treasury. The other three members are appointed to represent the three major communities. In 2013, the members of the Finance Commission were Mr. Ariyaratne Hewage (Chairman), Mr. M. N. Junaid, Mr. C. P. E. Gunasingham, Dr. P. B. Jayasundara (Ex-officio member), and Mr. Ajith Nivard Cabraal (Ex-officio member).

3.2 The Finance Commission Secretariat

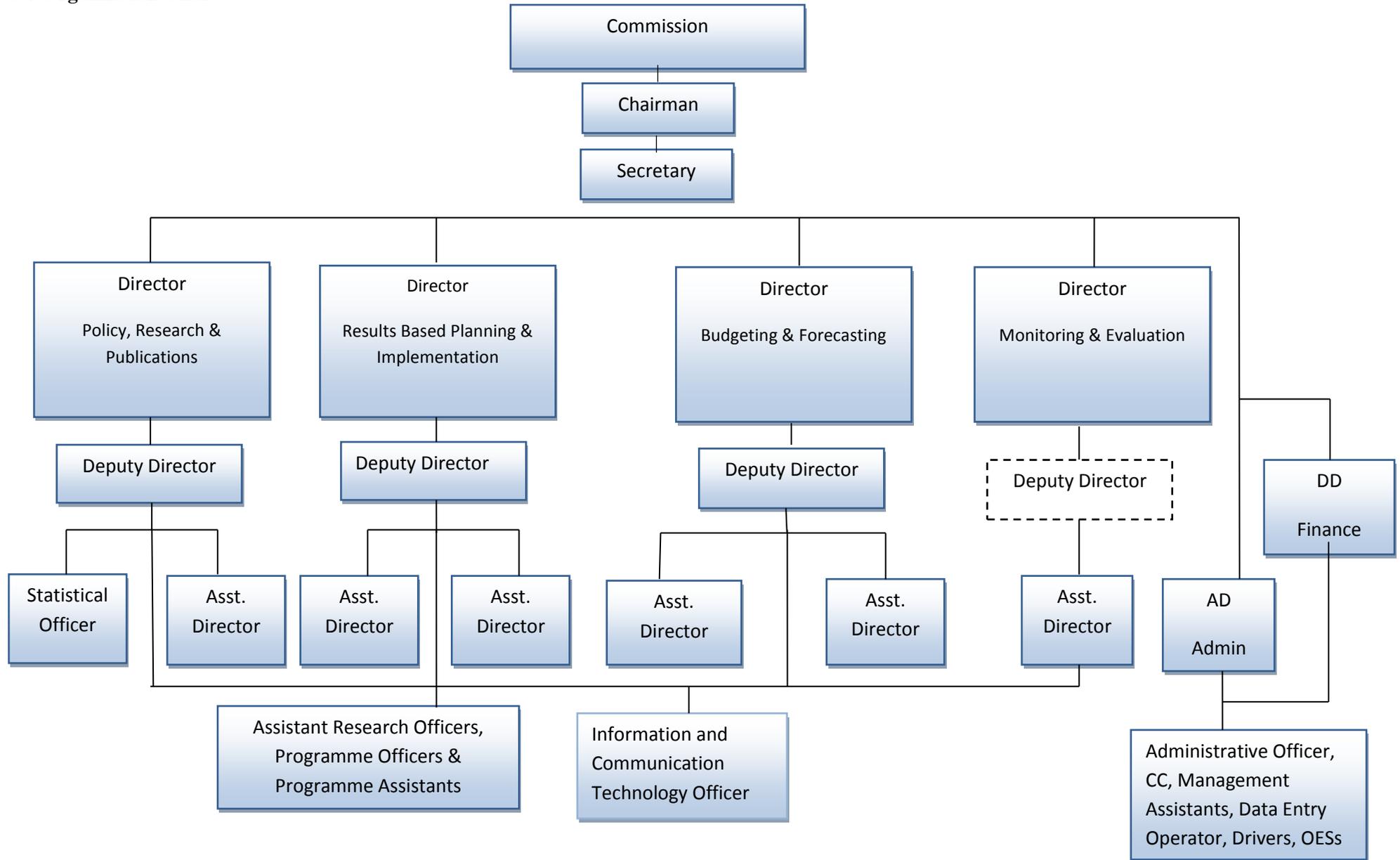
The Finance Commission Secretariat functions as an “A” Grade Department. It is headed by the Secretary as the Chief Executive Officer, supported by Directors, Deputy Directors, Internal Auditor, Assistant Directors, Administrative Officer, Assistant Research Officers, Programme Assistants, Management Assistants and minor staff.

3.3 Staff as at 31.12.2013

Designation	Service	Salary Code	Approved Cadre	Existing Cadre		
				Permanent	Casual	Contract
Secretary		SL3	01	01		
Director	SLPS/SLAS/SLACS/DEPT	SL1	04	03		
Deputy Director	SLPS/SLAS/SLACS/DEPT	SL1	04	02		
Internal Auditor	SLACS II	SL1	01	-		
Assistant Director	SLPS/SLAS/SLACS/DEPT	SL1	05	01		
Senior Level – Total			15	07		
Administrative Officer	PMAS Supra	MN7	01	01		
Statistical Officer		MN5	01	01		
Information and Communication Technology Officer	Information and Communication Technology Service/ Class II/ Grade II	MT	01	-		
Tertiary Level Total			03	02		
Research Assistant	ASSO Officer	MN4	08	07		
Asst. Research Off.	Dept.	MN4	12	09		
Programme Asst.	Dept.	MN4	10	03		

Designation	Service	Salary Code	Approved Cadre	Existing Cadre		
				Permanent	Casual	Contract
Public Mgt. Asst.	PMAS	MN2	13	07		
Data Entry Oper.	Dept.	MN1	01	-		
Secondary Level Total			46	26		
Driver	DS	PL3	08	-	04	
KKS	KKS	PL1	05	03	01	01
Primary Level Total			13	03	05	01

3.4 Organization Chart



4. Performance of the Finance Commission – 2013

The main task of the Finance Commission is to apportion funds between the provinces ensuring balanced regional development in the country and providing guidelines and technical guidance to the provinces with the objective of utilization of such funds in effective manner. In this process, the required policy decisions are made by the Commission, presided by the Chairman. The Commission has met three times in 2013.

The Finance Commission consists of six divisions.

1. Policy, Research and Publication Division
2. Results Based Planning and Implementation Division
3. Budget and Forecast Division
4. Monitoring and Evaluation Division
5. Administration Division
6. Finance Division

Accomplishing duties relating to the responsibilities vested by the Constitution to the Finance Commission was undertaken by the Policy, Research and Publication Division, the Results Based Planning and Implementation Division and the Budget and Forecast Division. The supportive services were provided by the Administration and Finance Divisions.

4.1 Policy, Research and Publication Division

Recommendations for 2014 which contained the budgetary provisions for provinces, the way in which apportionment of funds between the provinces is made and the related policies and principles were prepared in 2013. These recommendations have been forwarded to Parliament by H.E. the President, after obtaining the approval of the Cabinet of Ministers.

During the year concerned, the provincial authorities submitted their financial requirements on capital needs for 2014, based on the guidelines pertaining to requesting capital grants, issued by the Finance Commission. After assessing the requirements made by the provinces, the need of capital grants has been recommended to the General Treasury. The provincial capital grants provided by the General Treasury based on the recommendations of the Finance Commission were apportioned between the provinces by October, 2013. In this exercise, a statistical formula of which some variables that closely associated with the living standards of the people were taken into account has been adopted. Among these variables provincial Per Capita Income, Poverty Ratio, Child and Maternal Mortality Rates, School Enrolment Ratio, Performance of Students, Quality of the Houses and Provincial Road Network are salient. The provincial capital grants apportioned to the provinces in 2014 are as follows.

Province	<i>Rs.mn</i>		
	Province Specific Development Grant	Development Projects	Criteria Based Grant
Western	1,270	1,010	475
Central	1,230	2,267	430
Southern	1,230	485	380
Northern	1,035	4,516	280
Eastern	1,000	2,206	340
North Western	1,140	980	350
North Central	1,000	2,043	350
Uva	1,150	2,393	330
Sabaragamuwa	1,150	3,095	335
Total	10,205	18,995	3,270

When allocating the PSDG among sectors/agencies the factors like past performance, institutional capacity, foreign funded projects, development priorities of the Government and resource availability have been given due consideration. The allocation of PSDG among different sectors/agencies of the provinces for 2014 is shown in the Annex 1.

A compendium of guidelines to ensure the effective utilization of allocated provisions between the provinces for the benefit of the people has been issued by the Finance Commission in October, 2013. These guidelines were expected to be followed in the preparation of provincial development plans for 2014.

Measures have been taken to prepare the Finance Commission's Annual Report for 2012 in a novel approach and the assistance of the Institute of Policy Studies was obtained in this regard. Accordingly, a special chapter has been included to the report on Development of Provinces through Investments under Key Development Sectors. The necessary information were obtained from District Secretariats and agencies at national level for this purpose.

According to a decision taken at the meeting of the Commission, a study has been undertaken with regard to impacts on provincial capital and recurrent expenditures during the period of 2009-2011. As provincial recurrent expenditure constitutes almost 80% of total expenditure, a special attention was paid for recurrent expenditure under this study. The study has covered the sectors of education, health, roads, irrigation, agriculture, social services and probation and childcare and the final report has been submitted to the Central Bank of Sri Lanka.

4.2 Results Based Planning and Implementation Division

The following basic functions were completed by this division in 2013.

- i. Grant the concurrence of the Finance Commission for Provincial Annual Development Plans of 2013.
- ii. Grant the concurrence for the revisions of the Annual Development Plans during 2013.
- iii. Contribute to preparation of the Recommendations for 2014, submitted to H.E. the President by the Commission.

In addition to above basic functions, following activities have also been undertaken in 2013.

- i. Coordinate the workshops organized by the World Bank in the Northern, Eastern, North Western, North Central and Uva on Promotion of Public-Private Partnership Approach.
- ii. Organize a workshop on Development of Road Infrastructure for Sustainable Development with the participation of relevant provincial officers at Kandalama Hotel on 14th and 15th July 2013. The assistance of the Asian Development Bank was obtained for this.

4.3 Budget and Forecast Division

The major functions of this division include recommending provincial financial needs to the General Treasury after assessing the recurrent needs of the provinces and apportionment of Block Grant between the provinces.

The Finance Commission received estimated amounts of recurrent needs for 2014 in accordance with the guidelines issued by the Finance Commission to the provinces. After assessing the recurrent needs submitted by the provinces, the real need has been calculated by deducting the revenue targets. The recommendation for Block Grant has been forwarded to the General Treasury for consideration.

The following table depicts the apportionment of Block Grants for 2014.

<i>Rs.mn</i>	
Province	Block Grant
Western	9,110
Central	15,765
Southern	13,945
Northern	11,622
North Western	15,160
North Central	9,095
Uva	11,115
Sabaragamuwa	14,150
Eastern	12,632
Total	112,594

According to a decision taken at the Conference of Chief Ministers held on 15th and 16th of February 2013, the Finance Commission has been assigned to prepare a report on Promotion of Revenue at Provincial and Local Authority Levels. As an initial step, a workshop was held on 19th and 20th, December 2013 at The National Cooperative Development Institute, Polgolla with the participation of the senior officials at provincial and local authority levels. A comprehensive report based on the findings of the workshop is to be submitted to the next Conference of Chief Ministers.

4.4 Monitoring and Evaluation Division

Provinces have been directed to monitor provincial development activities at both policy and implementation levels.

Measures have been taken to update the trilingual website of the Commission.

4.5 Administration Division

- i. Personnel Management including Maintenance of Personal Files and Other Documents.

Due payments were made after obtaining the approval for annual salary increments. At the request of some officers, measures have been taken to issue certificates of service.

- ii. Settlement of Bills.

Vouchers relating to payments by the Commission were submitted to the Finance Division for payments, after obtaining the approval of the Secretary. Once the relevant cheques were finalized, the division made arrangements to send them to the persons and institutions concerned. All payments have been properly documented.

- iii. Supervision of Security and Janitorial Services.

All vouchers relating to the services were examined in terms of the clauses contained in the service agreements. Subsequently, vouchers were recommended and submitted for approval, and presented to the Finance Division for the arrangement of payment.

- iv. Maintenance of Office Premises and Other Assets.

The office premises, used on rental basis, were maintained by the owner himself and repaired by the Administrative Division of the Commission. The maintenance and repair of other assets, namely vehicles, computers, printing machines, photocopiers and fax machines were undertaken by this division, as per the service agreements.

- v. Day to day Administration on Leave, Loans, Salary Increments etc.

Leave applications have been documented properly once they were submitted, and the leave register was updated using the reports of the finger-print machine. The documents on duty leave, short leave

and official visits to outstations have been properly maintained and the relevant records were stored in the computers. Further, the late attendances approved by the Secretary were documented properly, using the computer.

vi. Procurement of Goods and services.

For janitorial and security services, bidders were called from several agencies and based on the minimum quoted prices, Vision Care (Pvt.) Ltd and W.E.Security Services (Pvt.) Ltd were selected for the supply of respective services. These agencies provided their services during the year, adhering to the clauses in the service agreements.

vii. Facilitation of Training and Development

During the year of 2013, the following officers were provided opportunities to participate in local training courses.

Local Training Courses

Name of the Officer/ Designation	Course
Mrs.D.T.K.Perera – Public Management Assistant Service	<ul style="list-style-type: none"> Store Management (Conducted by the Training Institute of the Ministry of Public Administration) – 06.02.2013-08.02.2013)
Mrs.M.A.F.Rifna – Public Management Assistant Service	<ul style="list-style-type: none"> Public Finance Management (Conducted by the Training Institute of the Ministry of Public Administration) – (04.03.2013-08.03.2013)
Ms.Durga .Jayasinghe – Public Management Assistant Service	<ul style="list-style-type: none"> Advance B Account of Government Officers (Conducted by the Training Institute of the Ministry of Public Administration) – (27.03.2013)
Mrs.P.Gamage – Public Management Assistant Service	<ul style="list-style-type: none"> Salary Conversion (Conducted by the SLIDA) – (24.06.2013-25.06.2013)
Mrs.A.P.S.P.Samaratunga – Public Management Assistant Service	<ul style="list-style-type: none"> Pension Procedures (Conducted by the SLIDA) – (27.06.2013-28.06.2013)
Mrs.W.P.S.Mangalika – Administrative Officer	<ul style="list-style-type: none"> Disciplinary Actions Procedures (Conducted by the SLIDA) – (08.07.2013-10.07.2013)
Mrs.P.Gamage – Public Management Assistant Service	<ul style="list-style-type: none"> Tamil Language (Conducted by the Department of Official Languages) – (09.07.2013-19.12.2013)

4.6 Finance Division

The Finance Division facilitates the statutory and other functions carried out by the Finance Commission. Further, the division is responsible for providing required funds for annual financial needs by maintaining a better co-ordination with the General Treasury and managing such funds in a proper manner.

In 2013, the Finance Commission was allocated Rs. 41,340,000.00 and Rs. 4,800,000.00 for recurrent and capital expenditure respectively.

The utilization rate of the recurrent expenditure was 78% and utilization of capital expenditure was at a lower level of 16%. As most of office equipment and furniture have been purchased recently, a necessity did not arise to purchase such items during the year. This was the main reason for under-utilization of capital expenditure.

As per the P.A. Circular 33/2013, Appropriation and all other accounts have been submitted to the Department of Public Accounts and the Department of Auditor General before due dates. The financial provisions, expenditure and financial performance of the Finance Commission for 2013 are given below.

Financial Provisions, Expenditure and Financial Performance – 2013

				Rs.
Object Code	Description	Provision	Expenditure	Financial Performance
	Recurrent Provision/ Expenditure	Rs.	Rs.	
	Personal Emoluments	24,500,000.00	18,156,077.24	74%
	Other Recurrent Expenditure	16,840,000.00	13,886,568.67	82%
	Total	41,340,000.00	32,042,645.91	77.5%
	Capital Provision/ Expenditure			
2002	Plant, Machinery and Equipment	600,000.00	52,695.00	8%
2003	Vehicles	700,000.00	423,464.80	60%
2102	Furniture and Office Equipment	1,000,000.00	18,050.00	2%
2103	Plant, Machinery and Equipment	1,500,000.00	66,680.00	4%
2401	Training and Capacity Building	1,000,000.00	208,000.00	20%
	Total	4,800,000.00	768,889.80	16%
	Grand Total	46,140,000.00	32,811,535.71	

Advance Account Activities

Description	Maximum limit to Expenditure	Maximum limit of Receipts	Maximum limit of Debit Balance
Provision	3,500,000.00	1,000,000.00	20,000,000.00
Actual (After adjustment under the FR 505 (1))	2,053,763.00	1,619,437.00	7,160.488.00

5. General Administration

5.1 Staff for 2013

Chairman	Mr.Ariyaratna Hewage
Secretary	Mr.W.H.Munasighe
Senior Director	Mr.P.Sumanapala
Director	Mr.A.T.M.U.D.B.Tennakoon
Deputy Director	Ms.A.P.L.D.D.N.Fernando
Deputy Director	Mr.M.L.A.Chandradasa
Deputy Director (Finance)	Mrs.U.P.Wijayahewa
Administrative Officer	Mrs.W.S.Mangalika
Statistics officer	Mr.A.K.D.C.N.S.Karunarathna
Assistant Research Officer	Ms.T.M.C.Kumarihami
Assistant Research Officer	Ms.P.Indradevi
Assistant Research Officer	Ms.K.S.D.Nilanthi
Assistant Research Officer	Mr.S.K.K.Gaminda
Assistant Research Officer	Ms.R.R.Ranasinghe
Assistant Research Officer	Mr.H.H.Priyantha
Assistant Research Officer	Ms.M.C.Damayanthi
Assistant Research Officer	Ms.A.R.Marina
Assistant Research Officer	Ms.S.Y.Disanayaka
Assistant Research Officer	Ms.W.P.C.R.P.Hangamporuwa
Assistant Research Officer	Ms.I.V.L.I.Lilanthi
Assistant Research Officer	Ms.S.Weerathunga
Assistant Research Officer	Mr.N.Rathnayaka
Assistant Research Officer	Mr.W.P.A.Wijayasuriya
Assistant Research Officer	Mr.M.B.M.A.H.Bandara
Assistant Research Officer	Ms.D.D.J.Kumari

Program Assistant	Ms.P.A.S.Priyadharshani
Program Assistant	Ms.S.B.Samarasekera
Program Assistant	Ms.W.R.N.Perera
Management Assistant	Mr.E.A.L.Illeperuma
Management Assistant	Ms.A.P.S.P.Samaratunga
Management Assistant	Ms.P.Gamage
Management Assistant	Mr.D.K.D.Kannangara
Management Assistant	Ms.D.T.K.Perera
Management Assistant	Ms.M.A.F.Rifna
Driver	Mr.Upali Senevirathna
Driver	Mr.M.K.R.Primal
Driver	Mr.B.P.G.A. Dayannda
O.E.S.	Mr.T.Jayamini
O.E.S.	Mr.U.H.G.Eranga Nayanajith
O.E.S.	Mr.A.W.Ravindra Jagath Kumara
Personal Assistant to the Chairman(Contract)	Ms.C.D.Atigala
Trainee	Ms.R.A.Nishani Madukha Ranasinghe
Data Entry Operator (Trainee)	Ms.D.A.Sandya Chathurangani

5.2 Officers Transferred to the Finance Commission - 2013

Director	Mr.K.P.Chandith
Assistant Research Officer	Ms.N.P.C.Priyangani
Assistant Research Officer	Ms.W.W.S.Manel
Assistant Research Officer	Ms.K.D.P.D.Siriwardene
Assistant Research Officer	Ms.H.G.D.K.Karunaratne
Programme Assistant	Ms.W.M.N.G.Karunaratne
Management Assistant	Ms.D.P.Jayasinghe
Management Assistant	Ms.M.A.D.Ayesha Fernando

5.3 New appointments to the Finance Commission - 2013

O.E.S.	Mr.A.W.Ravindra Jagath Kumara
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6. Proposed Strategies to Strengthen the Performance in the Medium-Term

It is necessary to improve the knowledge and skills of the all officers of the Finance Commission in a new context, to suit the newly introduced approaches on provincial planning and budgeting. Further, some measures need to be taken in order to improve the productivity of the staff as a whole. Briefly, they are as follows.

- (i) Staff Officers should be given required local and foreign training relating to Results Based Planning and Budgeting. Since all development plans submitted by the provinces are appraised by the Finance Commission, technical knowledge of the staff officers on the RBM approach should be improved. In addition, officers need to update their knowledge on government policies, priorities, circulars and guidelines etc.
- (ii) Officers in all grades should be given a training on new packages and e-mail usage, since information technology is used in functional relations between the Commission and provinces. A close relationship with Universities, ICTA and SLIDA is of vital importance in this regard.
- (iii) The officers of the Commission should have a good command of English as they have to closely work with the Northern and Eastern Provinces, foreign training institutions and foreign donor agencies. Special attention needs to be paid to writing, reading and comprehension. In line with the language policy of the government, a training in Tamil is also recommended.
- (iv) Since there are lapses in office management and related activities, the officers should be provided with training on office management methods and usage. A close relationship with the SLIDA is essential in this regard.
- (v) With the assistance of expertise from external agencies, programmes on productivity improvement and office management should be undertaken. In these programmes, topics like team spirit, personnel management, work ethics, environment better maintenance of office premises and other assets should be given due consideration.

7. Audit Report

The following measures have been taken, in relation to the Audit Report of 2013.

1.3 (a) Non maintenance of registers

As per F.R.110, a schedule on damages and losses has already been prepared and maintained properly.

(b) Budget variation

Savings of some expenditure items could be observed owing to carrying out the maintenance activities of the rented office building by the landlord and no replacement for the officers who got transfers.

(c) Reconciliation statement on Advance Account of Public Officers

- i. Measures have been taken to charge the due balances.
- ii. The balances of distress loans which were granted contradictory to the P.A.Circular No. 30/2008 dated 31.12.2008 have already been charged from the officers.

1.4 Good governance and Accountability

1.4.1 Annual Procurement Plan

As per the letter No. PFD/RED/01/04/2014/01 dated 17.02.2014 issued by the Ministry of Finance and Planning and the Public Finance Circular No. 01/2014 03 (e), it is not required to prepare a procurement plan by the institutions like Finance Commission. Therefore, such a plan has not been prepared.

1.4.2 Report on Annual Departmental Survey of Government Property

Based on the Report on Annual Departmental Survey of Government Property, it has been recommended to dispose the unutilized goods. Inventories have been updated after disposing such goods from General Form - 47.

1.5 Losses and Damages

An investigation has been made in this regard. According to the police report, the driver of the Commission was not found guilty. The loss has been covered from the Sri Lanka Insurance Corporation.

1.6 Human Resource Management

Due to transfer of officers and unavailability of qualified officers for the approved cadre, some posts have been vacant. Maximum effort has been made to fill the vacant posts.

Allocation - 2014
Province Specific Development Grant (PSDG)

Rs.mn

No.	Agency	WP	CP	SP	NP	EP	NWP	NCP	Uva	Sab.	Total
1	Roads										
	1.1. Rehabilitation of Provincial Roads	365	270	240	100	60	250	160	200	215	1,860
	1.2. Estate Roads	19	28	24	-	-	-	-	29	19	119
2	Transport	24	21	21	15	22	12	10	15	16	156
3	Land	3	3	3	3	3	3	3	3	3	27
4	Education	185	180	175	200	175	182	155	195	190	1,637
5	Health (Western Medicine)	170	170	165	200	175	142	125	155	165	1,467
6	Indigenous Medicine	23	20	24	28	32	28	30	30	27	242
7	Sports	14	13	13	14	15	12	12	15	15	123
8	Local Government										
	8.1. Local Authority Roads	142	136	150	50	60	93	75	91	90	887
	8.2. Local Authority Services	25	19	20	27	20	24	20	18	22	195
	8.3. Waste Management	45	24	25	16	15	15	15	15	15	185
9	Probation and Childcare	15	12	18	20	17	20	14	15	15	146
10	Social Services	10	11	20	16	16	12	10	10	10	115
11	Housing	3	3	3	3	3	3	3	3	3	27
12	Cultural and Religious Affairs	3	3	3	4	4	3	3	4	4	31
13	Agriculture	25	40	42	60	60	48	50	50	45	420
14	Livestock	18	28	25	30	45	30	25	30	25	256
15	Inland Fisheries	5	6	10	15	15	17	12	10	5	95
16	Irrigation	14	21	31	30	40	40	90	34	21	321
17	Rural Development	14	18	22	25	16	20	23	22	20	180
18	Small Industries	12	12	12	10	10	12	9	10	12	99
19	Rural Alternative Energy	3	13	10	4	5	7	4	8	8	62
20	Co-operative Development	4	4	4	4	4	4	4	4	4	36
21	Tourism	20	28	32	26	40	20	25	27	25	243
22	Special Projects for Balanced Regional Development	49	62	53	60	73	63	38	72	91	561
23	Projects for Backward and Isolated Village Development	50	60	60	50	50	50	60	60	60	500
24	Projects under Flexible Amount	10	25	25	25	25	30	25	25	25	215
Sub Total		1,270	1,230	1,230	1,035	1,000	1,140	1,000	1,150	1,150	10,205

Note: SP Social Services 20Mn includes Rs.5Mn for Improvement of Ridiyagama Detention Home