# **National Gem And Jewellery Authority**



# ANNUAL REPORT 2010

# **OUR VISION**

õ To make Sri Lanka the leading producer of Blue Sapphires and coloured Sapphires and a regional centre for high quality jewellery to the world.ö

# **OUR MISSION**

õ Our aim is to provide optimum facilities for gem and jewellery industry by maximum utilization of available resources through appropriate technology, credible quality certification scheme, to achieve sustainable development with an equitable benefits sharing scheme towards our stakeholders, for the development and promotion of the gem & jewellery industry. ö



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இரத்தினக்கல் ஆபரண அதிகாரசபை

# NATIONAL GEM & JEWELLERY AUTHORITY

25, හෝල්ෆේස් ටෙරස්, පොළඹ 3, ශුී ලංකා. 25. Селейблей Олдейл, Ожидейц 3, இольсов. 25, Galle Face Terrace, Colombo 3, Sri Lanka.

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2320758

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මබේ අංකය NGJA/6/ Annual Report 2019our No. දිනය diant. Date

30th July 2012

Hon, Minister of Environment, Ministry of Environment, "Sampathpaya", 82, Rajamalwatte Road,

Battaramulla. Hon. Minister,

# ANNUAL REPORT FOR THE YEAR 2010

In terms of section 32 (3) of the National Gem & Jewellery Authority Act. No. 50 of 1993 and section 14 (2) of the Finance Act. No. 38 of 1971, I submit the following documents.

- The Administration Report of the National Gem & Jewellery Authority for the year 2010.
- 2. Balance Sheet as at 31st December 2010 and the Profit & Loss Account for the year ended 31st December 2010 of the Authority duly audited by the Auditor General.
- 3. The Report of the Auditor General.

Thanking you,

Yours Faithfully,

Prasad Galhena

E-mail : changja@s/tnet.lk

Chairman & Chief Executive Officer

National Gem & Jewellery Authority

සහපති genevait Chairman

Tele: 2328936 / 2329352

Fax: 2390650 / 2320971

අධ්යක්ෂ ජනරාල් பணிப்பானர் நாயகம் Director General

Tel: 2441188 Fax: 2329697 g.Gu.&eo P.O. Box

E-mail : ngjadg@sltnet.lk

# The Board of Directors of National Gem & Jewellery Authority Year 2010

			<b>Date Joined Date I</b>	Resigned
1	Mr. Hasitha Tillekeratne	Chairman	28 <sup>th</sup> Aug 2007	17 <sup>th</sup> May 2010
2	Mr. Anil Koswatta	Member	17 <sup>th</sup> Nov 2008	11 <sup>th</sup> May 2010
3	Mr. S.A.C.S.W.Jayatilake	Member	24 <sup>th</sup> Jan 2006	11 <sup>th</sup> May 2010
4	Deshabandu M.Macky Hashim	Member	28 <sup>th</sup> Sep 2007	11 <sup>th</sup> May 2010
5	Mr. Arjun Dharmadasa	Member	28 <sup>th</sup> Sep 2007	11 <sup>th</sup> May 2010
6	Mr. E.G.J.Wijewardena	Member	22 <sup>nd</sup> Dec 2008	11 <sup>th</sup> May 2010
7	Mr. A.HC.Ellawala	Member	28 <sup>th</sup> Sep 2007	14 <sup>th</sup> May 2010
8	Mr. S.Alloysious	Member	23 <sup>rd</sup> Jan 2008	19 <sup>th</sup> Jan 2010
9	Mr.M.F.Razeen	Member	17 <sup>th</sup> July 2008	13 <sup>th</sup> May 2010
10	Mr. P.H.O.Chandrawansa	Member	30 <sup>th</sup> Sep 2009	12 <sup>th</sup> May 2010
11	Mr. A.K.Seneviratne	Member	24 <sup>th</sup> Jan 2006	13 <sup>th</sup> May 2010
12	Mr. T.K.N.C.Tiyambarawatta	Member	28 <sup>th</sup> Aug 2007	13 <sup>th</sup> May 2010
13	Mr. Anil Koswatta	Chairman	18 <sup>th</sup> May 2010	-
14	Mr. Sarath Samarakoon	Member	14 <sup>th</sup> May 2010	-
15	Mrs. Sudharma Karunaratne	Member	21 <sup>st</sup> July 2010	-
16	Mr. Janaka Rathnayake	Member	30 <sup>th</sup> June 2010	-
17	Mr. A.K.Seneviratne	Member	30 <sup>th</sup> June 2010	-
18	Mr. P.H.O.Chandrawansa	Member	30 <sup>th</sup> Aug 2010	-
19	Ms. Chandra Ekanayake	Member	30 <sup>th</sup> June 2010	-
20	Mr. Mohamed Faizal Razeen	Member	30 <sup>th</sup> June 2010	-
21	Mr. T.K.N.C.Tiyambarawaththa	Member	14 <sup>th</sup> May 2010	-
22	Mr. R.M.Jayatilake	Member	14 <sup>th</sup> May 2010	-

# Administration Report of the National Gem and Jewellery Authority For the year 2010 Under 14(1) of the Finance Act No.38 of 1971

01. The year 2010 marks the 16<sup>th</sup> year of operations of the National Gem and Jewellery Authority. Itøs activities for the year under review were conducted through the Head Office in Ratnapura and office in Colombo & Regional Units in Ratnapura, Eheliyagoda, Matara, Naula and Monaragala, Katunayake Gem Export Centre and Gem & Jewellery Exchange at the World Trade Centre.

# 02. The Functions of the Authority:

- a) To promote and develop the gem industry and the jewellery industry;
- b) To initiate and implement schemes for the promotion and development of the gem industry and the jewellery industry;
- c) To exploit the market for gems and jewellery whether in or outside Sri Lanka and to promote the demand for such gems and jewellery in world markets;
- d) To promote and sponsor technical training of personnel on every aspect relating to the gem industry and the jewellery industry and especially on heat treatment and gem cutting, with a view to developing such industries;
- e) To take such steps that are necessary to generate confidence in the gem industry and the jewellery industry among prospective buyers;
- f) To prevent unlawful gemming and the unlawful removal of gems from Sri Lanka;
- g) To act as the sole authority responsible for the alienation of the right to mine for gems in or over State land, or in or over land disposed of by the State or the State Gem Corporation where the mining or gemming rights remain with the State, whether by reason of any reservation or otherwise;
- h) To provide technical and other advice and the infrastructural support necessary for the marketing of gems and Jewellery;
- i) The administration of any scheduled written law in so far only
  - i. As it is applicable in the case of gems or the gem industry; or
  - ii. As it may be necessary so to do for the purpose of enabling the Authority to exercise, discharge and perform its powers, functions, and duties under the Act;
- j) To establish offices for certification of gems and assaying of precious metal;
- k) To provide for the jewellery manufactured in Sri Lanka to be stamped with a hall mark in the prescribed manner, at the request of a manufacturer;

- To provide the necessary liaison between the gem industry, the jewellery industry and Government Departments, in order to promote and co-ordinate the development of the gem industry and the jewellery industry in Sri Lanka;
- m) To regulate and control the terms and conditions of employment of persons who work in the gem industry and the jewellery industry, and in particular the safety measures to be taken to protect such persons from danger to life and limb.

## 03. Financial

# 3.i **Liquidity:**

Cash and Bank balance at the beginning of the year was Rs.15.623(Mn) and at the end of the year it was Rs.33.543(Mn). Treasury bills, Fixed Deposits and Call Deposits at the beginning of the year was Rs.225.335 (Mn) and at the year end it was Rs. 241.070(Mn).

# 3.ii **Profitability:**

	2005	2006	2007	2008	2009	2010
	Rs. Mn	Rs. Mn				
Total Income	135.339	194.048	215.730	258.180	219.443	228.962
Total Expenditure	130.590	188.007	232.277	228.772	230.942	261.929
Profit (Before Tax)	4.750	6.041	(16.54)	29.408	(11.498)	(32.967)

# 04. Human Resources:

The staff of the Authority reached 258 at the end of 2010 including professionals. Continuous professional development of our team members are considered high priority and several steps were taken to provide opportunities for human resource development.

# 05. Issue of Licenses:

The number of licenses issued by the Regional Office and the Colombo Office of the Authority for the gem industry compared with the last five years is given below:

	2005	2006	2007	2008	2009	2010
Gemming Licenses	4,471	4,734	5,021	4,204	3,970	4,061
Gem Dealers Licenses	3,627	3,718	4,637	4,794	3,996	4,195
Lapidary Licenses	279	270	239	229	174	168
Gem Auction Licenses	334	298	428	300	217	262
<b>Total Licenses</b>	8,711	9,020	10,325	9,527	8,357	8,686

# 06. Control of Unauthorized Gemming and Damages to the Environment:

The officers of the Authority have conducted several raids during the period under review to check illicit gemming and to prevent environmental destruction. The income earned from fines amounts Rs. 8.09 million. The Authority had taken action to close the abandoned gem pits and rehabilitate damaged riverbanks in several areas.

# 07. Services & Other Development Activities:

# 7.1 Export & Export Promotion.

- Sponsorship and organization of the õSri Lanka Pavilionö at selected International Trade Fairs Exhibitions.
  - (1) China International Gold, Jewellery & Gem Fair ó Shenzhen ó March.
  - (2) Jewellery Shaghai ó April.
  - (3) Singapore International Jewellery Show ó August.
  - (4) China International Jewellery Show ó Beijing ó November.
  - (5) China International Gold , Jewellery & Gem Fair ó Shanghai ó November.
  - (6) Kimberly Process Group Meeting ó Tel Aviv, Israel November.
- II. Principle sponsorship of Facets Sri Lanka 2010 ó 20<sup>th</sup> Sri Lanka International Gem & Jewellery show.
- III. Provision of Free Booth space for Small & Medium Scale Entrepreneurs of Gem & Jewellery Sector at õFacetsö Sri Lanka International Gem & Jewellery Show ó 2010.
- IV. Organization of õJewels Sri Lanka ó 2010 õexhibition with the collaboration of Gemmologist Association of Sri Lanka.
- V. Facilitation of Exporters by way of service fee waivers offered with regard to the leading Exhibitions & Private Exhibitions.
- VI. Offering round the clock export facility at the Gem Export Center ó Air Cargo Village ó Katunayake on Tuesdays & Fridays.
- VII. Organization of an advanced training programme on Jewellery Designing with the assistance of Foreign Ministry of Thailand & External affairs Ministry of Sri Lanka.
- VIII. Monitoring & facilitation of Kimberly process certification scheme on the import & Export of rough diamonds & participation at the plenary meetings.
  - IX. Administration of an exclusive website ó www.srilankagemautho.com with an ecommerce facility.
  - X. Management of the õSri Lanka Gem & Jewellery Exchangeö ó (SLGJE) as the Government sponsored Gem & Jewellery Gallery in Sri Lanka.

- XI. Awareness lecturers for the benefit of the trade.
- XII. Assistance to import raw materials, tools, machinery & equipment used in the gem & Jewellery industry on a concessionary duty basis.
- XIII. Facilitation of visiting Government / Private Sector Delegations on their official / business Missions.

# 08. Gem & Jewellery Exports:

The statistics given below shows the status of Gem & Jewellery exports of Sri Lanka during the last five years and the year 2010 under review:

	2005	2006	2007	2008	2009	2010
	Rs. Mn	Rs. Mn	Rs. Mn	Rs. Mn	Rs. Mn	Rs. Mn
Gem Exports	8,004.7	9,853.2	10,444.2	8,281.055	7,225.8	7,488.6
Jewellery Exports	1,309.1	1,751.3	2,075.6	1,727.926	1,522.9	1,490.5
Geuda Exports	208.6	214.1	203.8	163.634	107.7	136.5
Diamond Re-Exports	26,156.8	31,722.7	37,774.6	44,393.700	35,965.96	36,030.1
Diamond Jewellery Exports	436.6	717.7	813.8	932.390	417.5	312.5
Total Exports	36,115.8	44,259.0	51,312.0	55,498.705	45,239.86	45,458.20

# General Rohan De. S. Daluwatte

Chairman / CEO

National Gem & Jewellery Authority

Monday, February 28, 2010

# NATIONAL GEM & JEWELLERY AUTHORITY INCOME STATEMENT FOR THE YEAR ENDED 31ST DECEMBER 2010

		2010		2009	
INCOME	Note	Rs	Cts.	Rs	Cts.
OPERATIONAL INCOME	1	172,0	045,434.96	155	5,107,183.76
		172,0	045,434.96	155	5,107,183.76
LESS: OPERATIONAL EXPENCES					
ESTABLISHMENT EXPENCES	2	91,	195,461.26	75	5,737,344.41
PERSONAL EXPENCES	3	108,3	338,382.99	108	3,792,844.08
VEHICLE RUNNING EXPENCES	4	11,3	329,634.11	11	1,491,486.51
PROMOTIONAL EXPENCES	5	49,0	028,710.41	33	3,264,141.87
FINANCIAL EXPENCES	6	1,	124,219.49		888,810.36
OTHER EXPENCES		9	913,268.36		767,371.44
TOTAL OPERATIONAL EXPENDITURE		261,	929,676.62	230	0,941,998.67
PROFIT / (LOSS) FROM OPERATION BEF OTHER INCOME ADD:	ORE	(89,8	884,241.66)	(75)	,834,814.91)
OTHER INCOME	7	56,9	917,756.10	64	1,336,627.46
PROFIT / (LOSS) AFTER OTHER INCOME		(32,9	066,485.56)	(11)	,498,187.45)
LESS: PROVISION FOR TAX		(6.0	000,000.00)	ß	,000,000.00)
NET PROFIT / (LOSS) FOR THE PERIOD	_	(0,0		(5	
NET I ROTH / (LOSS) FOR THE LERIOD		(38,9	066,485.56)	(14	,498,187.45)
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# NATIONAL GEM & JEWELLERY AUTHORITY BALANCE SHEET AS AT 31ST DECEMBER 2010

# **ASSETS**

NONE CURRENT ASSETS PROPERTY PLANT AND EQUIPMENT	<b>Note</b> 1	<b>Rs.</b> Cts. 232,100,124.63	<b>Rs.</b> Cts. 242,207,468.77
EXIBITION GEMSTONES CAPITAL W.I.P. ( ABANDON PROJECT )	1	16,768,000.00 1,500,440.70	16,768,000.00 1,500,440.70
DEFERRED EXPENDITURE	2	3,246,249.52	4,523,559.31
INVESTMENTS	3	4,294,600.00	4,286,600.00
CURRENT ASSETS			
INVENTORIES	4	2,111,708.12	6,515,049.68
DEBTORS	5	24,828,921.53	30,957,940.95
TREASURY BILLS	6	221,990,204.06	221,927,649.13
ACCRUED INCOME	7	7,370,996.59	10,387,847.18
PRE PAYMENTS	8	977,704.94	2,054,571.48
DEPOSITS LOANS & ADVANCES	9 10	30,940,221.46	28,929,934.79 20,059,218.26
SEVEN DAYS CALL DEPOSITS	10	16,833,179.02	20,039,216.20
REPURCHASE TREASURY BILLS (REPO)	11	15,384,254.12	
STATE INSTITUTION TEMPORARY SURPLUS FUND	11	3,696,116.75	3,407,677.37
BANK & CASH BALANCES	12	33,533,134.45	15,623,191.43
TOTAL ASSETS		615,575,855.89	609,149,149.05
EQITY & LIABILITIES CAPITAL & RESERVES			
AUTHORIZED CARITAL AS PER CLAUSE 19 (1) OF THE NATIONAL GEM & JEWELLERY ACT NO 50 OF 1993		150,000,000.00	150,000,000.00
CONTRIBUTED CAPITAL		30,000,000.00	30,000,000.00
RESERVES			
DEVELOPMENT RESEVE FUND		50,137,834.11	50,137,834.11
REVALUATION RESERVE (GEMS)		14,366,267.00	14,366,267.00
REVALUATION RESERVE (ASSETS)		61,177,755.99	61,177,755.99
MOTOR VEHICLE REVALUATION RESERVE		41,071,971.96	41,071,971.96
REHABILITATION OF GEM LAND RESERVE		24,765,260.04	24,553,654.71
WORLD BANK AID		3,869,409.98	3,869,409.98
Y 2 K AID (WORLD BANK)		573,750.00	573,750.00
GENERAL RESERVE		44,033,729.08	44,033,729.08
INCOME & EXPENDITURE SURPLUS	13	43,669,059.44	57,606,878.89
PROFIT/LOSS		(38,966,485.56)	(14,498,187.45)
NON CURRENT LIABILITIES			
RETIREMENT BENEFITS OBLIGATIONS		34,689,804.50	44,431,537.49
CURRENT LIABILITIES			
CREDITORS	14	66,529,290.37	67,131,709.82
GEMMING & OTHER DEPOSITS	15	181,892,471.07	148,085,280.63
ACCRUED EXPENSES		47,574,096.50	23,950,520.23
INCOME TAX PAYABLE		(10,153,408.88)	(4,767,163.24)
GEM REWARDS FUND (FINES)		20,345,050.29	17,424,199.85
TOTAL EQUITY & LIABILITIES		615,575,855.89	609,149,149.05

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CHAIRMAN

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# NATIONAL GEM AND JEWELLERY AUTHORITY CASH FLOW STATEMENT FOR THE YEAR 2010

	2010	2009
	Rs. Cts.	Rs. Cts.
CASH FLOW FROM OPERATING ACTIVITIES		
Net Surplus Before Taxation and Extraordinary Items	(32,966,485.56)	(11,498,187.00)
ADJUSTMENTS FOR		
Deferred Expenditure	1,277,309.79	1,528,099.00
Depreciation	26,838,883.14	22,337,986.00
Gratuity Medical Fund	3,496,422.50	6,236,295.00 2,000,000.00
Prior Year Adjustment	(13,937,819.45)	-
Investment Income	(24,084,818.32)	(44,739,353.00)
Provision for Income Tax	6,000,000.00	3,000,000.00
Provision for Fixed Asset disposal	<u>-</u>	(566,329.00)
	(410,022.34)	(10,203,302.00)
	(33,376,507.90)	(21,701,489.00)
EFFECT ON WORKING CAPITAL INCREASE/DECREASE		
Stock	4,403,341.56	(665,018.00)
Debtors	6,129,019.42	(3,177,872.00)
Accrued Income	3,016,850.59	6,074,106.00
Pre-Payment	1,076,866.54	4,714,068.00
Deposits	(2,010,286.67)	(25,681,911.00)
Loan & Advances	3,226,039.24	994,573.00
Germing & Other Deposits	33,807,190.44	(82,655,410.00)
Creditors	(602,419.45)	(6,718,243.00)
Accrued Expenses	23,623,576.27	11,518,497.00
Letters Tax Provision	2,920,850.44	4,010,094.00
1ax Provision	6,000,000.00	3,000,000.00
	81,591,028.38	(88,587,116.00)
Less		
Tax payment	(4,438,823.49)	(6,345,301.00)
Deemed Tax Payment	-	(4,429,429.00)
Medical Payment Gratuity Payment	(13,238,155.49)	(2,947,256.00) (7,189,459.00)
Esc Payment	(1,458,400.00)	(1,485,635.00)
	(1,430,400.00)	(1,403,033.00)
	(19,135,378.98)	(22,397,080.00)
	62,455,649.40	(110,984,196.00)
NET CASH FROM OPERATING ACTIVITIES	(29,079,141.50)	(132,685,685.00)

# **CASH FLOWS FROM INVESTING ACTIVITIES**

Net Cash Increase/Decrease In Cash & Cash Equivalalents	17,909,943.45	(3,500,759.00)
Cash & Cash Equivalents At The End Of The Period	33,533,134.45	15,623,191.00
Cash & Cash Equivalents At The Beginning Of Period	15,623,191.00	19,123,950.00
Net Cash Increase/Decrease In Cash & Cash Equivalalents	17,909,943.45	(3,500,759.00)
NET FLOWS FROM FINANCING ACTIVITIES	211,605.33	482,868.00
Rehabilitation Of Gem Land	211,605.33	482,868.00
CASH FLOWS FROM FINANCING ACTIVITIES		
Capital Working Progress  NET CASH FLOWS FROM INVESTING ACTIVITIES	(11,380,803.38)	25,000.00 128,702,058.00
Investments	(15,743,248.43)	95,739,845.00
Fixed Assets Addition	(16,731,539.00)	(7,292,959.00)
Sale proceeds disposal of fixed Assets	-	566,329.00
Investment Income	21,093,984.05	39,663,843.00

# NATIONAL GEM & JEWELLERY AUTHORITY

# STATEMENT OF CHANGES IN EQUITY - 2010

		31-12-2010		31-12-2009
SHARE CAPITAL		30,000,000		30,000,000
DEVELOPMENT RESERVE		50,137,834		50,137,834
REVALUATION RESERVE (GEM)		14,366,267		14,366,267
WORLD BANK AID		3,869,410		3,869,410
Y 2K WORLD BANK AID		573,750		573,750
MOTOR VEHICLE REVALUATION		41,071,972		41,071,972
REVALUATION RESERVE (ASSETS)		61,177,756		61,177,756
REVALUATION RESERVE (ASSETS)		01,177,730		01,177,730
GENERAL RESERVES		44,033,729		44,033,729
		,,		,,.
REHABILITATION OF GEM LAND RESERVE	24,553,654		24,070,787	
FUNDS OBTAINED	211,606		(5,618,820)	
	24,765,260		18,451,967	
FORFIETURED DEPOSITS			7,897,305	
EXPENSES ON PROTECTION OF GEM LANDS		24,765,260	(1,795,618)	24,553,654
INCOME AND EXPENDITURE SURPLUS	57,606,879		66,381,610	
ADJUSTMENTS	(13,937,819)		(8,774,731)	
	43,669,060		57,606,879	
PROFIT/LOSS	(38,966,485)	4,702,574	(14,498,187)	43,108,692
		A= 4 <00 ====		212 002 0 5
		274,698,552		312,893,064

#### Notes to the Financial Statements

#### 1. SIGNIFICANT ACCOUNTING POLICIES

#### 1.1 General

The National Gem & Jewellery Authority has been established under the National Gem & Jewellery Authority Act No:50 of 1993. The Financial Statements of The Authority have been prepared in accordance with the Sri Lanka Accounting Standards on the historical cost basis. No adjustments have been made for inflationary factors affecting the Financial Statements. The accounting policies are consistent with those used in the previous year. The changers to the accounting policies have appropriately been disclosed.

Figures and phrases relating to the previous year have been restated where necessary, to conform to the current year@s presentation

#### 1.2 Assets and the Basis of their Valuation

#### 1.2.1 Property, Plant & Equipment and Depreciation

All property, Plant & Equipment are recorded at cost of purchase or construction or valuation together with any incidental expenses thereon. The assets are stated at historical cost or revaluation less accumulated depreciation which is calculated on straight line basis over the period of its useful lives of the different type of assets.

Free hold Buildings	2%	Per Annum
Motor Vehicles	25%	,,
Computers	20%	,,
Furniture & Equipments (others)	10%	,,

Depreciation is not charged in the year of purchase, whilst a full year's depreciation is charged when the item dispose.

# 1.2.2 Capital working progress.

## (1) Colombo Gem City

The total cost of Colombo gem city of Rs. 1,475,440.70 has been identified as the abandoned project.

### 1.2.3. Exhibition Gemstone

The values of Exhibition Gemstones have been shown in the balance sheet at the revalued amount of the stones.

#### 1.2.4 Inventories

Inventories have been valued at the lower of cost or net realizable value.

#### 1.2.5 Receivables

Receivables are stated at the values estimated to be realized.

## 1.2.6 Short term Investments

Treasury Bills and other investments called deposits are valued at cost.

# 1.2.7 Cash and Cash Equivalents

Cash & cash equivalent include Cash in Hand and at Bank as at 31.12.2010.

#### 1.2.8 Cash Flow

Cash Flow Statement has been prepared using the õindirect methodö.

#### 1.2.9 Foreign currency Transactions

Transactions in foreign currencies are measured at the exchange rate ruling at the date of the transaction. Monetary assets denominated in foreign currencies are translated into Sri Lankan rupees at the exchange rate ruling at the Balance Sheet date.

#### 1.3 EMPLOYEE BENEFITS

### 1.3.1 Provision for Gratuity

Provision has been made for the retiring gratuity payable from the initial year of service to all employees in conformity with SLAS16 6 Retirement Benefit Costs. However, under the payment of Gratuity Act No. 12 of 1983, the liability to employees arises only on completion of 5 years of continued service. The liability is not externally funded nor is it actuarially valued.

The total liability as at 31.12.2010 was Rs.34,689,804.50 The amount of Rs.3496,422.50 has been charged to current year profit and loss account.

# 1.3.2 Defined contribution plans

Obligations for contributions to Provident and Trust Funds are recognized as an expense in the income statement as incurred. During the year the authority incurred Rs. 10,427,270.80 and 2486,819.23 as for E.P.F and E.T.F respectively.

### 1.4 CURRENT LIABILITIES

#### 1.4.1 Current Liabilities

Current liabilities are those, which fall due for payment on demand or within one year from the Balance Sheet date. Non óCurrent Liabilities will fall due for payment one year or more after the Balance Sheet date.

#### 1.4.2 Provision & Depreciation

The total provisions for the year under review have been disclosed separately in the income & expenditure account and the effects to the last previous year had been separately disclosed in the financial statement. The changes have been made to the financial statement to give more meaningful idea those who wish to read the financial statement.

#### 1.4.3 Forfeited Gemming Deposits.

Forfeited Gemming Deposits have been transferred to the gem land Rehabilitation reserve since the year 2000. During the year under review, the fortified gemming deposit was recognized as income following the previous year.

# 1.4.4 Gemming & Other Deposits.

The Total refundable Gemming & Other Deposit as at 31<sup>st</sup> December 2010 was Rs 181,892,471.07

#### 1.4.5 Lab Fund

Sri Lanka Gem & Jewellery Association (SLGJA) had incorporated a company named Lanka Gemmological Laboratory (Pvt) ltd., (LGL Pvt Ltd) to establish a laboratory of international standards for testing and certifying gems & jewellery. The funds collected from exporters from January 2001 to June 2005 being their contribution towards the establishment of the above laboratory amounting to Rs. 92,498,578.69 was transferred to the LGL (Pvt) Ltd in 2009, with the approval of cabinet of Ministers.

As per Auditorsø report & financial Statements submitted by Lanka Gemmological Laboratory (Pvt) Ltd., balance as at 31<sup>st</sup> March 2010 stood at Rs. 97,645,852.00

#### 1.4.6 Taxation

Provision for current taxation is made on the basis of the adjustment to the Income of the year for taxation. The amount of Rs.6,000,000/- was shown as provision for tax as at 31-12-2010.

#### 1.4.7 Events after the balance sheet date

The material events occurring after the balance sheet date have been adjusted.

#### 1.5 INCOME & EXPENDITURE

#### 1.5.1. Revenue Recognition

- i. Regulatory income is recognized only on receipt of payment and advance receipt is credited to receipt in advance account. Interest income is accounted on accrual basis.
- ii. Rental income an other income from WTC operations have been recognized as separate source instead of setoff against expenditure on it, Rent receivable are shown in accrual basics.
- iii. Profit and loss on Assay Office is arrived by taking the assay stamping revenue of Rs 1982,254.92 less direct material cost amounting of Rs. 225,490.92.
- iv. When calculating the export service fees, export returns up to Jan: 2010 was taken into account.

#### 1.5.2 Expenditure

- a) All expenditure incurred in the running of the Authority in maintaining the Capital Assets in a state of efficiency has been charged to revenue.
- b) All expenditure incurred in the acquisition extension or improvement of assets of a permanent nature in order to carry on or increase the earning capacity of the Authority has been treated as capital expenditure.

#### 1.5.3 Contingencies

Material losses are not anticipated as result of unfavorable legal decisions or any other transactions.

The Chairman,

National Gem and Jewellery Authority

Report of the Auditor General on the Financial Statements of the National Gem and Jewellery Authority for the year ended 31 December 2010 in terms of Section 14(2)(c) of the Finance Act, No.38 of 1971

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The audit of financial statements of the National Gem and Jewellery Authority for the year ended 31 December 2010 was carried out under my direction in pursuance of provisions in Article 154(1) of the Constitution of the Democratic Socialist Republic of Sri Lanka read in conjunction with Section 13(1) of the Finance Act, No.38 of 1971 and Section 21(2) of the National Gem and Jewellery Authority Act, No.50 of 1993. My comments and observations which I consider should be published with the annual report of the Authority in terms of Section 14(2)(c) of the Finance Act appear in this report.

# 1.2 Responsibility of the Management for the Financial Statements

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Management is responsible for the preparation and fair presentation of these financial statements in accordance with Sri Lanka Accounting Standards. This responsibility includes; designing, implementing and maintaining internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error, selecting and applying appropriate accounting policies; and making accounting estimates that are reasonable in the circumstances.

### 1.3 Scope of Audit and Basis of Opinion

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My responsibility is to express an opinion on these financial statements based on my audit. Audit opinion, comments and findings in this report are based on a review of the financial statements presented to audit and substantive tests of samples of transactions. The scope and extent of such review and tests were such as to enable as wide an audit coverage as possible within the limitations of staff, other resources and time available to me. The audit was carried out in accordance with Sri Lanka Auditing Standards to obtain reasonable assurance as to whether the

financial statements are free from material misstatements. The audit includes the examination on a test basis of evidence supporting the amounts and disclosures in financial statements and assessment of accounting policies used and significant estimates made by the management in the preparation of financial statements as well as evaluating their overall presentation. I have obtained sufficient information and explanations which to the best of my knowledge and belief were necessary for the purpose of my audit. I therefore believe that my audit provides a reasonable basis for my opinion. Sub-sections (3) and (4) of Section 13 of the Finance Act, No.38 of 1971 give discretionary powers to the Auditor General to determine the scope and extent of the audit.

# 2. Financial Statements

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# 2.1 Opinion

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So far as appears from my examination and to the best of information and according to the explanations given to me, I am of opinion that the National Gem and Jewellery Authority had maintained proper accounting records for the year ended 31 December 2010 and except for the effects on the financial statements of the matters referred to in paragraph 2:2 of this report the financial statements have been prepared in accordance with Sri Lanka Accounting Standards give a true and fair view of the state of affairs of the National Gem and Jewellery Authority as at 31 December 2010 and the financial results of its operation and cash flows for the year then ended.

## 2.2 Comments on Financial Statements

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### 2.2.1 Sri Lanka Accounting Standards

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Balances of Rs.4,212,623 and Rs.6,126,285 in the 'Illama' Insurance Fund and the contractors' account shown under creditors in the Balance Sheet had been taken into income during the year under review. This had not been disclosed in the accounts in terms of Sri Lanka Accounting Standard No. 03.

# 2.2.2. Accounting Deficiencies

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The following matters were observed.

- (a) Rent amounting to Rs.3,187,000 receivable from external institutions on renting out trade stalls in the Ratnapura New building had not been included in the accounts.
- (b) According to the bills submitted for the years 2007, 2008 and 2009 the total unpaid audit fees amounted to Rs.1,416,620. However, the accrued audit fees shown in the accounts amounted to Rs.2,441,077.
- (c) The forefeited gemming deposit account had been understated by Rs.100,000.
- (d) A sum of Rs.357,500 payable for 14 ornament boxes obtained in December 2010 as a promotion item had not been brought to account in the year under review.

# 2.2.3. Accounts Receivable and Payable

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The following matters were observed.

- (a) Out of the refunded cheques valued at Rs.163,949 included in the debtor balance, 6 cheques valued at Rs.29,436 had remained outstanding for 03 to 08 years and 8 cheques valued at Rs.64,114 had remained outstanding for 01 to 03 years.
- (b) A sum of Rs.9,786,537 receivable from the Gem and Jewellery Research and Training Institute had included a balance of Rs.4,898,232 remaining for more than 5 years and the balance remains for 2 to 5 years amounted to Rs.4,521,304.
- (c) Action had not been taken to settle the total amount of Rs.86,932 comprising a distress loan of Rs.57,407 included in the sundry debtor balance, rent amounting to Rs.20,500 receivable from the building at Belideniya and an insurance receivable Rs.9,025 even more than 08 years had elapsed.

- (d) The Authority had not recovered a sum of Rs.4,975,285 receivable from Sub-lessees for sub-letting trade stalls established in the World Trade Centre during the year under review and the preceding 2 years.
- (e) 4 creditors balances totalling Rs.3,515,043 had remained for more than 5 years and action had not been taken to settle it even in the year under review.

#### 2.2.4. Lack of Evidence for Audit

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Due to the non-availability of the cash deposit receipts relating to the refund of security deposits amounting to Rs.185,000 and the approval of the Director General therefore, the album and CD relating to the payment of photographic charges amounted to Rs.20,000, the agreement entered in to between the Authority and the State Mortgage and Investment Bank relating to a housing loan scheme of Rs.3,094,808, the file relating to the expenditure amounting to Rs.1,965,330 incurred on advertising the trade exhibition in Television and newspapers and the Boards of Survey reports in respect of fixed assets valued at Rs.232,100,125, those items could not be satisfactorily vouched or accepted in audit.

# 2.2.5 Non-compliance with Laws, Rules, Regulations and Management Decisions

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Instances of non - compliance with the following laws, rules etc were observed.

Reference to Laws, Rules Regulations Non-compliance etc,

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(a) Section 5.2.1 and 5.2.5 of the Good Governance Circular No. PED/12 of 02 June 2003 In preparing the annual budget, the cash flow statement and the action plan should be included and the budget approved by the Board of Directors should be submitted to the relevant Ministry, Treasury and the Auditor General. Action had not been taken accordingly in respect of the budget for the year 2010

(b) Public Enterprises Circular No. 105 of 20 November 1995 Even though it was stated that 01 per cent of the previous year's after tax profit can be spent on grants and gifts with the approval of the Cabinet of Ministers, souvenirs valued at Rs.2,036,464 had been awarded without approval despite there was a loss in the preceding year.

(c) Public Finance Circular No. 440 of 20 November 2009 and Procurement Guidelines A sum of Rs.1,061,350 had been spent for the purchase of souvenirs, jewellery boxes and Gems but recommendations of the Department procurement Committee and the Technical Evaluation Committee had not been obtained therefore even without calling for open quotations. It was stated in the Chairman's Letter dated 13 May 2011 that this had been procured for the requirement of the Ministry.

(d) Public Enterprises Circular No. PED/50 of 28 July 2008

A sum of Rs.165,079 for 1505.99 litres of fuel had been spent during the month of May, June and July 2010 for 5 vehicles in excess of the approved fuel limits and a proper approval was not made available for audit.

- (e) Procurement Guidelines
  - (i) Paragraph 2.14.1

By incurring the expenditure of Rs.2,355,074 for the installation of exhibition planks for the international level exhibition, an officer with the subject knowledge had not been appointed to the procurement committee. In the reply letter presented by the Chairman on 13 May 2011 it was stated that this has been proposed and approved by the Jewells Sri Lanka organizing Board.

- (ii) Paragraph 6.2.2
- (a) Even though at least 21 days should be given to submit bids when open bids are called for, only a short period of 3 days had been given in calling for tenders for the selecting of an institution for the management of activities in the trade exhibition.
- (b) Reasons for the selection of price of Rs.12,381,500 (without taxes) equals approximately to twice out of the minimum quotation submitted for Rs.6,739,500 (without taxes) were not made available for audit.

(iii) Paragraph 5.4.4(i)

Even though only 20 per cent advance can be given, it was agreed to pay advances in 2 instances at 20 per cent and 30 per cent in ascertaining management services for the Trade exhibition. A sum of Rs.6,079,587 or 43 per cent of the total value had been paid in this connection.

(iv) Paragraph 4.3.1(c)

Even though only 10 per cent of the total cost estimate can be allowed for contingencies, the approval for additional expenses up to 49 per cent of the total cost of Trade exhibition had been obtained and a sum of Rs.4,862,500, or 39 per cent of the total cost had been paid.

(v) Paragraph 5.4.8

Even though a performance bond less than 5 per cent of the total cost of contract or purpose should be obtained such a bond had not been obtained for the management service of the Trade exhibition.

# 3. Financial and Operating Review

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#### 3.1 Financial Review

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#### 3.1.1 Financial Results

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According to the accounts presented, the operations of the Authority had resulted in a pre-tax net loss of Rs.32,966,486 as compared with the pre-tax net loss of Rs.11,498,187 for the preceding year. The main reasons for increasing the net loss had been the decrease in income on land auctions by Rs.31,409,598 and increase in establishment and promotion expenses by Rs.15,458,117 and Rs.15,764,568 respectively.

# 3.1.2 Analytical Financial Review

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The position of Pre-tax financial results of the Authority for the year under review and the preceding 2 years is given below.

Year	Profit / (Loss)
2008	29,407,730
2009	(11,498,187)
2010	(32,966,486)

Accordingly the deterioration of Rs.40 million in the year 2009 and Rs.21 million in the year 2010 was observed. Attention should be drawn to increase the profits / minimise the losses.

# 3.2 Operating Review

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#### 3.2.1 Performance

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The following matters were observed.

# (a) Issuing of Licenses

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The percentage of reaching the estimated targets of issuing the number of licenses for Gem industry by the Colombo and regional offices of the Authority had been 67 per cent of Gemming licenses, 74 per cent of Trade licenses, 60 per cent of Gem cutting licenses and 37 per cent of Gem auction licenses during the year under review.

# (b) Income on Statutory Functions

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The Statutory functions in the year under review and the preceding 2 years are as follows.

	2008	2009	2010
	Rs. Mn	Rs. Mn	Rs. Mn
Land Auctions - State Lands	0.4	40.6	-
Land Reform Commission and			
Plantation Companies	54.5	8.2	17.5
Gemming Licenses	8.5	7.7	19.1
Trade Licenses	21.3	18.6	20.7
Commission on Exports	62.7	42.4	47.3
Gem cutting Licenses	0.3	0.2	0.2
Commission on Geuda Exports	7.5	5.8	5.5
Mineral Taxes	1.7	2.4	2.8
Total	156.9	125.9	113.1
	====	=====	====

# Accordingly,

- (i) income on statutory functions had decreased by 28 per cent in the year under review as compared with that of the year 2008.
- (ii) Despite a sum of Rs.1,469,836 had been spent on raids during the year under review and Gemming and Trade Licence fees had been incressed by 50 per cent the income on statutory functions had decreased at a considerable amount during the year under review.

(iii) Even though it was estimated to conduct 888 auctions of crown lands and lands belonging to the Land Reform Commission and plantation companies, only 112 or 12 per cent of the estimated land auctions had been conducted during the year under review.

# (c) Exports of Gem and Jewellery

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Exports as compared with the last 4 years are as follows.

	Rs. million				
	2006	2007	2008	2009	2010
Exports of Gems	9,853	10,444	8,281	7,226	7,488
Export of Jewellery	1,751	2,076	1,728	1,523	1,490
Total	11,604	12,520	10,009	8,749	8,978
	=====	=====	=====	=====	=====
Export promotion expenses					
(Local / foreign)	17	42	35	33	49
Percentage of increase in exports					
(including previous years)		7 %	(25 %)	(14 %)	3 %

- (i) Gem exports had decreased by 21%, 31% and 28% in the years 2008, 2009 and 2010 respectively as compared with that of the year 2007.
- (ii) Jewellery exports had decreased by 16.76%, 26.63% and 28.22% in the years 2008, 2009 and 2010 respectively as compared with that of the year 2007.
- (iii) Exports had not shown an improvement as compared with that of the cost of export promotion.

# (d) Foreign Trade Exhibitions - 2010

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<sup>(</sup>i) Out of the nine foreign trade exhibitions planned to be participated according to the export promotion plan for the year 2010 the Authority had participated only for 5 exhibitions.

(ii) Expenses incurred on foreign trade exhibitions during the year 2010 in excess of estimates are given below.

Name of Trade Exhibition	Estimated	Actual	Variance			
	expenditure	Expenditure				
	Rs.	Rs.	Rs.			
Shanghi Jewellery Exhibition	1,887,356	4,866,539	2,979,183			
China International Gold Jewellery	1,040,331	2,749,475	1,709,144			
and Gem Fair						
Singapore International Jewellery	1,579,993	2,024,473	444,480			
Exhibition						
Chinese International Ornamant	2,119,413	5,092,353	2,972,940			
Exhibition (Beijing)						

(e) Even though 1155 raids had been estimated to be carried out, only 584 raids had been carried out. The income earned therefrom amounted to Rs.11,554,417.

# 3.2.2 Management Inefficiencies

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The following matters were observed.

- (a) A cab had been purchased at Rs.9,700,000 stating the requirement of the functions of the Land Excavation and Technical Division. But the vehicle had been used as an official vehicle of the working Director without using for the intended purpose.
- (b) A fund had been established from the income of Rs.99,545,573 collected from exports during the period from 2001 to 2005 for the establishment of a quality laboratory. Even though a sum of Rs.7,046,995 had been paid to an American Jewellery Company from this fund by which the supply of facilities for the issue of quality certificates had been agreed upon, no any useful purpose had been made. Necessary steps had not been taken to construct the laboratory even up to April 2009. The balance of this fund amounting to Rs.92,498,578 had been given to a private institution with the approval of the Cabinet of Ministers in April 2009 to perform the same purpose. Nevertheless, a newspaper advertisement had been published by the Authority to fill two vacancies by incurring an expenditure of Rs.26,208.

- (c) Items such as name boards, special gem display area, information desk with two spot lights, entrance branding, display structure boxes had been purchased for the Trade exhibition valued at Rs.1,760,000 had not existed in the premises of the Authority even after a lapse of 5 months of the trade exhibition. It was informed in writing that these items had been stored in a private location. These assets had not been included in the Register of Fixed Assets of the Authority as well.
- (d) An agreement had been entered into with the Sri Lanka Insuarance Corporation Ltd since 01 January 1998 in respect of a Social Insurance Scheme named as 'Illama' for the Gem mine labourers. An annual instalment of Rs.120 had been changed from labourers for this insurance scheme. This scheme had become dormant since the year 2000 and action had been taken to transfer the balance of this account to the sundry income account in 2010.

### 3.2.3 Uneconomic Transactions

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The following matters were observed.

- (a) The Authority's contribution for the Medical Assistance Scheme as at 31 December 2010 amounted to Rs.4,000,000 while the employees contribution amounted to Rs.236,550. Accordingly 6 per cent of the total medical assistance fund had been from officers and the Authority's contribution represented as high value as 94 per cent. The payment of medical assistance during the year had been 99.9 per cent of the total contribution.
- (b) According to the agreement entered into with the State Mortgage and Investment Bank by the Authority, a housing loan scheme had been in operation. All housing loans obtained by officers therefrom had been settled as at 31 December 2010. Nevertheless, a sum of Rs.3,094,808 was due to the Authority from the State Mortgage and Investment Bank and an interest of 5 per cent approximately is being received by the Authority, but action had not been taken to settle this money and to utilize it in an effective and economical purpose.

# 3.2.4 Exeptional Expenditure

The following matters were observed.

(a) The Board of Directors had granted the approval for the payment of Rs.6.5 million for the construction of the exhibition stall made similar to the specimen of a Gem stone in the

'Nidahasa' cultural festival on a request made by the Department of Government Information and advance of Rs.2,000,000 had been paid to the Department of Government Information.

(b) The Authority's does not conduct training courses and the Gem and Jewellery Research and Training Institute had been establish for that purpose. Nevertheless, a sum of Rs.1,166,704 had been spent for the publication of an advertisement for the conduct of a diamond cutting and polishing course in collaboration with the Sri Lanka Diamond Manufacturers Association.

# 3.2.5 Improper Transactions

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The following instances were observed.

- (a) An expenditure of Rs.2,063,008 had been incurred on a get-together held for the introduction of the Export Promotion and Marketing Plan for the year 2011 to foreign Ambassadors. An estimate for this programme had not been prepared thereon and the approval of the Board of Directors had also not been obtained.
- (b) In the test examination of daily running charts it was observed that the quantity of fuel which should have been remained at the end of the date of run had been recorded less than 466.04 litres valued at Rs.36,385 in respect of 4 vehicles. A sum of Rs.23,960 had been spent on 310.5 litres of fuel pumped into 3 vehicles in excess of their tank capacity.
- (c) Ascertaining lodging and subsistence allowance for 4 officers had obtained in excess of their entitlements of split rates / combined rates stated in the paragraph 2.2.1(vi) of the Ministry of Finance and Planning Circular No. MF6/1/1/96. After considering the money settled after the journey, the excess money obtained by these officers amounting to US\$ 1391.9 was due to the Authority.
- (d) In addition to the lodging and subsistence allowance and incidental expenses in terms of the Circular stated in the paragraph (c) above, a sum of US\$ 4000 had been paid to 5 officers as emergency expenses with the approval of the Board of Directors and without the Treasury approval. Of this money telephone bills and taxi fares had been settled which should have been spent from incidental expenses. The balance money of US\$ 1765.5 had ben returned to the Authority.

#### 3.2.6 Idle and Underutilized Assets

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The following idle and underutilized assets were observed.

- (a) The value of the building purchased in the year 2006 expecting to earn a high rent income, amounted to Rs.15,461,013 as at 31 December 2010. An annual provision for depreciation amounting to Rs.309,220 on this building is written off against the profit and this has been utilized only to operate the Regional office without being utilized for any useful purpose.
- (b) Even though the Chairman had informed that the building constructed at a cost of Rs.26,127,617 in the New Town, Ratnapura had been vested to the Sabaragamuwa Provincial Council on the request made by the Government, an annual depreciation of Rs.522,552 is written off against the profit by the Authority.
- (c) The building at Belideniya valued at Rs.5,358,501 as at 31 December 2010 had not been utilized for any useful purpose. A lease rent agreement had been entered into with the Vocational Training Institute for conducting training courses in this building since 05 January 2010 at free of charge. Nevertheless, any course had not been conducted in this building even by 01 September 2010 and the audit physical verification observed that this building premises had become a jungle. According to the reply of the Chairman on 13 May 2011 it was stated that 30 persons are being trained on Gem cutting and polishing.
- (d) Without determining the exact staff working in the Regional Office, Matara and the required office space, a two storied building had been rented at a monthly rental of Rs.28,000. However, the entire first floor and one room in the ground floor had not been utilized.
- (e) Nine trade stalls in the World Trade Centre had remained idle without being rented out and the loss sustained by the Authority in the year under review amounted to Rs.7,441,649.
- (f) An expenditure of Rs.1,475,441 had been incurred during the period from 2001 to 2005 on work-in-progress under fixed assets. Any improvement thereon had not been carried out within the past 5 years and the project activities had been abandoned.

### 3.2.7 Resources of the Authority given to the other Government Institutions

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According to the Circular No. 116 issued by the Ministry of Finance and Planning on 24 January 1997 the resources belong to Public Enterprises should not be used by the Ministry. Nevertheless, a sum of Rs.539,117 inrespect of 3 vehicles belonging to the Authority, Rs.748,194 for foreign trips and Rs.341,277 for salaries, overtime and bonus of 4 employees who had been released to the Ministry had been paid by the Authority.

#### 3.2.8 Identified Losses

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The following matters were observed.

- (a) Due to non payment of water bills of Rs.6655 and the electricity bills of the Belideniya building which had been given on lease, sum of Rs.11,760 and Rs.43,375 had been paid for the re-connecting of relevant water and electricity supply respectively.
- (b) Three hundred invitation cards had been printed by incurring an expenditure of Rs.72,100 for the get together held in respect of the introduction of the Export Promotion and Marketing Plan for the year 2011 to foreign Ambassadors and the invitation cards had been sent only to 188 persons. Hundred and twelve invitation cards valued at Rs.26,317 had been over printed.
- (c) 54 spot lights and 18 halagen lights had been purchased from a private firm for hoarding diamond of the Trade exhibition and there were shortages of 2 halagen lights and 01 bracket timer valued at Rs.26,500 at the physical verification. This equipment had not been inventorised and 27 spot lights valued at Rs.369,000 were made available for audit on 02 June 2011.
- (d) A surcharge of Rs.10,350 or 50 per cent had been paid due to non-payment of Employees Trust Fund on due date.

(e) A sum of Rs.107,570 had been spent for obtaining air tickets and visa to participate in the Hallmarking Convention scheduled to be held in Israel during the period 9 -15 October 2010. However, officers had not participated therein.

# 3.2.9 Human Resource Management

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The following instances were observed.

(a) It was revealed that there were vacancies in comparing the approved cadre with the permanent cadre recruited by the Authority.

Category	As at 31 December 2010			
	Approved	Actual	No. of Vacancies	
Executive	54	30	24	
Non-executive	167	95	72	
Primary	51	41	10	
Contract	-	45	-	
Casual	-	35	-	
Temporary and Others	-	04	-	
Total	272	250	106	
	====	====	====	

(b) Despite it was stated in Paragraph 9.3.1 (iv) and (vii) of the Public Enterprises Circular No. PED/12 dated 02 June 2003 that appoinments on acting / covering up duties basis should not be done for more than of 3 months, appoinments on acting / covering up duties basis had been made by the Authority for the periods ranging from 4 to 12 months without recruiting the permanent posts for vacant positions. Accordingly, the amount paid for 12 posts during the year under review amounted to Rs.593,184 while the amount paid for 9 posts during the preceding year amounted to Rs.727,105.

(c) 84 officers had been recruited on contract and temporary basis for vacant posts and the approval of the Department of Management Services had not been obtained for 30 employees who had been recruited on contract basis during the year under review.

(d) In terms of Paragraph 9.3.1(viii) of the PED/12 Circular, filling a post in a managerial level should be done in accordance with a succession plan. However, the Authority could not recruit permanent officers for vacant positions due to non availability of such a plan.

(e) As a result of placing the officers recruited on contract basis on a higher salary scale than the basic salary, contrary to the Circular No. 6/2006, an over payment of Rs.156,400 had been paid to 15 officers (being identified).

(f) An appointed member to the Board of Directors had been appointed since 31 May 2010 for the post of Working Director which was not included in the approved cadre. Despite he had not worked full time, monthly allowance of Rs.20,000 and a monthly fuel allowance of Rs.10,950, totalling Rs.216,650, payable to a Working Director works in full time had been paid to him.

#### 3.2.10 Corporate Plan

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As the targets relating to the development of Gem and Jewellery industry included in the Corporate Plan prepared for the period 2006 - 2010 could not be achieved by the Authority, the same targets had been included in the Corporate Plan for the period 2009- 2013. The budget for the year under review had not been prepared to appear clearly, the activities stated in the Action Plan for the year 2010 according to the Corporate Plan for 2009 - 2013.

# 3.2.11 Budgetary Control

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Significant variances were observed between the estimated and the actual income and expenditure ranging from 21% to 74%, thus indicating that the budget had not been made use of as an effective instrument of management control.

# 4. Systems and Controls

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Deficiencies in systems and controls observed in audit were brought to the notice of the Chairman from time to time. Special attention is needed in respect of the following areas of control.

- (a) Payment of Taxes
- (b) Refund of Security Deposits
- (c) Vehicles Utilization
- (d) Recruitments
- (e) Stock Control
- (f) Accounts Receivable
- (g) Payment of Advances
- (h) Preparation of Journal Vouchers
- (i) Procurement Procedure

# H.A.S.Samaraweera

Acting Auditor General

SC/LA