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2015

தேசிய கல்வி ஆணைக்குழு

வருடாந்த அறிக்கை

2015

National Education Commission

Annual Report

2015



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Introduction

The National Education Commission was established by National Education Commission Act No. 19 of 1991 with the objective of making recommendations to His Excellency the President on National Educational Policies in all its aspects, with a view to ensure continuity in educational policy and enabling the education system to respond to changing needs in society, including an immediate review of educational policy and plan or plans and the making of recommendations to the President, on a comprehensive National Education Policy.

The first Commission was appointed for the period from 1991 to 1996. The second Commission functioned from 1st October 1996 up to 30th September 2001. The third Commission was in operation from 1st October 2001 up to 30th May 2004. The fourth Commission functioned from 01st July 2004 up to March 2006. The fifth Commission commenced its functions on the 10th April 2006 and its term of office expired on 9th April 2011. The sixth Commission launched its operations and had its inaugural meeting on 20th November 2012.

Vision

A Comprehensive National Policy Framework for a sound Education for All, ensuring fairness and adaptability, to face all challenges and for maintaining Sri Lankan identity.

Mission

Deliberate on National Education Policy and make recommendations ensuring continuity in all segments of the education system in the context of changing needs of Sri Lanka.

Tasks and Functions

National Education Commission was established under the National Education Commission Act No. 19 of 1991 with the objective of making recommendations to His Excellency the President, and its major functions are indicated below:

- (a) to make recommendations to the President, on educational policy in all its aspects, with a view to ensure continuity in educational policy and enabling the education system to respond to changing needs in society, including an immediate review of educational policy and plan or plans and the making of recommendations to the President, on a comprehensive National Education Policy;
- (b) to review and analyse periodically, the National Education Policy and Plan or plans in operation and where necessary, to recommend to the President, changes in such Policy, Plan or Plans;
- (c) to advise the President on any other matter relating to education which may be referred to it by the President, for its advice.

The composition of the Commission

- (a) Chairman of the University Grants Commission established under Universities Act No. 16 of 1978.
- (b) Chairman of the Tertiary and Vocational Education Commission established under the Tertiary and Vocational Education Act No. 20 of 1990.
- (c) A member appointed by the President on the recommendation of the Minister in charge of the subject of Education and Higher Education.
- (d) A member appointed by the President on the recommendation of the Minister in charge of the subject of Finance.
- (e) A member appointed by the President on the recommendation of the Minister in charge of the subject of Provincial Councils.
- (f) Ten other members to be appointed by the President from among persons who have excelled in the fields of education, administration or management or have proved exceptional abilities in a certain professions. The Chairman, Vice Chairman (Policy) and Vice Chairman (Planning) appointed under Section 5 of the Act should serve the Commission on a full time basis.

However, from year 2004 onwards for a considerable length of time both Vice Chairman positions: i.e. Policy and Planning have been covered by a one Vice Chairman.

The Secretary of the Commission appointed by the President is in charge of the administrative functions. Permanent staff of the Commission consists of 31 employees.

Targets and Performance Indicators

Activity		Objective	Key Performance Indicators (KPIs)
1.	Formulation of policy proposals on General Education (Continuation from 2014)	To contribute for the development of national policies on General Education	Policy Document on General Education (03 Languages)
2.	Conducting of a survey and establishment of a Database on Type 3 Schools	To create a database which includes data on Physical, Human resources, Financial data and information on the, Teaching- Learning Process of Type 3 school in Sri Lanka	Availability of final report of Western Province
3.	Standardization and use of Sinhala Language (Continuation from 2014)	To standardize the usage of Sinhala Language	Preparation of the report with recommendations
4.	Research study on the implementation of Technology Stream for GCE A-L	To study on the implementation of Technology Stream in the school system and issues and constraints occurred during implementation.	Preparation of the final Report with recommendations
5.	Conducting of a research study on the recruitment policy of student teachers to the NCOEs and criteria considered for the same.	To identify the factors affecting on teacher recruitment for minimizing issues in the system	Preparation of the final Report with recommendations

Summary of the Performance – 2015**Introduction**

The functions assigned to the National Education Commission can be categorized into three major areas as follows:

1. An appraisal of the Educational Policies of the country through reviewing and analysing of existing plans.
2. Updating existing Educational Policy proposals in line with the current needs.
3. Recommend comprehensive educational policies to the President based on the above reviews, analysis, appraisals and updatings.

Three Standing Committees have been established by the National Education Commission under the following three spheres of education to fulfil the above areas.

1. Standing Committee on General Education.
2. Standing Committee on Higher Education.
3. Standing Committee on Technical and Vocational Education.

The National Education Commission was established under the Ministry of Education by an extraordinary Gazette, dated 18.01.2015. Accordingly, certain problems arose while working under the Ministry of Education contrary to the NEC Act. Therefore, as per the extraordinary Gazette dated 19.03.2015, National Education Commission recommenced its functions as an institution under the Presidential Secretariat.

Subsequently, there was a delay in appointing the members to the Commission due to non-appointing of the constitutional designatories in terms of the Act (due to the delays in appointing of individuals for the designatory positions of respective institutions).

However, the appointing of members to the National Education Commission was resolved in November 2015. Under these circumstances National Education Commission was able to hold only one commission meeting in December for the year 2015. Therefore, planned tasks were not achieved in the year 2015 as expected and it was planned to implement such activities in the year 2016.

Even though the Annual Plan of 2015 had not been approved and under the context of not appointing standing committees, the following activities which commenced in 2014 were implemented in 2015.

1. Formulation of policy proposals on General Education
2. Conducting of a survey and establishment of a Database on Type 3 Schools
3. Standardization and use of Sinhala Language
4. Research study on the implementation of Technology Stream for GCE A-L

5. Conducting of a research study on the recruitment policy of student teachers to the NCOEs and criteria considered for the same.

Since 1991, providing of necessary funds for the expenses of the institution, was done through the General Treasury. However, from April 2015, funds to cover the expenses of the institution were provided by the Ministry of Education. Funds were given only on daily basis activities of the institution and they were not granted for proposed development projects.

However, funds were provided by the General Treasury since December 2015 due to the reason that National Education Commission again functioned under the Presidential Secretariat.

1. Formulation of policy proposals on General Education

The draft policy proposals for general education, which was initiated at the end of 2014, was to be completed by the first quarter of the year 2015. It was to be approved by the Commission. However, it was not possible as members for the Commission were not appointed.

2. Conducting of a survey and establishment of a Database on Type 3 Schools

At the end of the year 2014, Western, North Western and Sabaragamuwa provinces were under the survey. Among them, reports of the 14 zones of the Western province, were able to prepare in the first two quarter of the year 2015. From those reports, the final report, which includes all the proposals with regard to upgrade the third category schools in the Western province was prepared by the end of 2015.

3. Standardization and use of Sinhala Language

By the end of 2014, the initial draft report was prepared. A discussion was held with a group of experts in the first quarter of 2015 for the editing of such report. Due to the lack of grants, further discussions were not carried out and the final edited report could not be finalized even at the end of 2015.

4. Research study on the implementation of Technology Stream for GCE A-L

The final report of this project was able to complete by the second quarter of the year 2015, which was under the process of data analysis at the end of 2014.

5. Conducting of a research study on the recruitment policy of student teachers to the NCOEs and criteria considered for the same.

The draft report of this project was prepared by the end of 2014. The final report of such report was completed by the first quarter of the year 2015.

Staff Details

The details of the staff of the National Education Commission as at 31.12.2015 are as follows.

Designation	Approved	Staff in 2015	Vacancies
Secretary	1	1	-
Senior Policy Research Officer	3	1	2
Deputy Secretary/ Assistant	1	1	-
Policy Research Officer	4	4	-
Administrative Officer	1	1	-
Programme Officer (Finance)	1	1	-
Programme Officer (Policy/Planning)	4	2	2
Programme Officer(Information)	1	—	1
Management Assistant	10	9	1
Driver	6	6	—
Security Guard	2	2	—
Office Assistant	4	3	1
Total	38	31	7

Human Resource Development

The staff of the National Education Commission is 31. Research and surveys being the key functions of the Commission, having skilled and professional Human Resources is significant.

Information on the Capacity Development/ Training of NEC Staff - 2015 (as at 31.12.2015)

	Programme	Name of the participation	Designation	Duration
1.	Master of Education at OUSL	Mr. N.P.J. Hewage	Policy Research Officer	1 year (2015/1-2016/1)
2.	Basic Tamil Course at Department of Official Languages	Mr. N.P.J. Hewage Mrs. W.D.A.K. Damayanthi Mrs. G.L. Nimesha	Policy Research Officer Programme Officer (Policy/Planning) Management Assistant	6 months (2015/6 - 2015/12)
3.	English Course at British Council	Mr. E.M.Y. Sachith Mr. Alex Figurado Mr. D.G.I.P. Senevirathna	Programme Officer (Policy/Planning) Management Assistant Management Assistant	3 months (2015/1-2015/3)
4.	Postgraduate Diploma in Education at University of Colombo	Mrs. W.D.A.K. Damayanthi	Programme Officer (Policy/Planning)	1year and 6months (2015.06-upto date)
5.	Basic Sinhala Course at Department of Official Languages	Mr. Alex Figurado	Management Assistant	6 months (2015/6 -2015/12)

Budgetary provisions and financial progress - 2015

Object Code	Category / Object Title	Budget 2016	Expenditure	Percentage (%)
	RECURRENT EXPENDITURE	37,858,000	30,755,493	81
	Personal Emoluments	21,560,000	18,749,481	50
1001	Salaries and Wages	12,500,000	10,064,701	81
1002	Overtime and Holiday Payments	750,000	575,487	77
1003	Other Allowances	8,310,000	8,109,291	98
	Travelling Expenses	325,000	54,600	17
1101	Domestic	150,000	54,600	36
1102	Foreign	175,000		0
	Supplies	2,675,000	1,588,191	59
1201	Stationery and Office Requisites	425,000	146,975	35
1202	Fuel	2,000,000	1,263,262	63
1203	Diets and Uniforms	150,000	87,959	59
1205	Other	100,000	89,995	90
	Maintenance Expenditure	2,550,000	1,626,096	64
1301	Vehicles	1,600,000	1,141,684	71
1302	Plant, Machinery and Equipment	800,000	444,051	56
1303	Buildings and Structures	150,000	40,361	27
	Services	10,149,560	8,138,681	80
1402	Postal and Communication	1,350,000	1,077,980	80
1403	Electricity & Water	1,200,000	873,964	73
1404	Rents and Local Taxes	5,600,000	4,675,000	83
1405	Other	1,999,560	1,511,737	76
	Transfers			
	CAPITAL EXPENDITURE	6,200,000	1,628,748	26
	Rehabilitation and Improvement of Capital Assets	100,000	0	0
2002	Plant, Machinery and Equipment	100,000	0	0
	Acquisition of Capital Assets	1,100,000	941,527	86
2102	Furniture and Office Equipment	800,000	799,447	100
2103	Plant and Machinery	300,000	142,080	47
	Capacity Building	1,000,000	488,357	49
2401	Training and Capacity Building	1,000,000	488,357	49
	Other Capital Expenditure	4,000,000	198,864	5
2502	Policy Proposals for Education Sector	4,000,000	198,864	5
	Total	44,058,000	32,384,241	74

Acquisition of Fixed Assets - 2015

Code	Description	Quantity	Value (Rs.)
SC	Steel Cupboard	1	11,000.00
COM-KB	Computer Key Board	1	950.00
DGC	Digital Still Camera	1	61,275.00
COM-LTC	Laptop Computer	4	380,000.00
COM	Computer	2	196,000.00
COM_HP	Head Phone	3	4,500.00
COM-UPS	UPS	1	4,107.00
COM-PSC	Scanner	1	8,490.00
T_11	Executive Table Rubber	1	28,500.00
T_20	Computer Table	2	9,200.00
C_15	Typist Rotatable Chair	1	4,100.00
FC	Filling Cabinet	3	46,500.00
EB-U	Electric Bell Unit	1	2,650.00
VR	Voice Recorder	2	15,500.00
COMO	Computer Mouse	1	490.00
BC	Brief Case	3	19,785.00
EC	Extension Code	1	1,000.00
COM_SP	Speaker Set	2	3,800.00
BP	Back Pack	1	1,600.00
PC	Photocopy Machine	1	142,080.00
Total			941,527.00

Appropriation Account - 2015

Expenditure Head No: 012

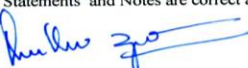
Name of Ministry / Department / District Secretariat: National Education Commission

Programme Number given in Annual Estimates	Title of the Programme given in Budget Estimates	(1)	(2)	(3)	(4)	(5)	(6)	Page No. (Reference to relevant DGSA 2 format)
		Provision in Budget estimates	Supplimentary Provision and Supplimentary Estimate Allocation	Transfers in terms of F.R.66 and F.R.69	Total Net Provision (1+2+3)	Total Expenditure	Net Effect Savings/(Excesses) (4-5)	
		Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	
1	Recurrent							3
		37,858,000	-	440 -440	37,858,000	30,755,493	7,102,507	
	Sub Total (Recurrent)	37,858,000	-	-	37,858,000	30,755,493	7,102,507	
1	Capital							4
		6,200,000	-	-	6,200,000	1,628,749	4,571,251	
	Sub Total (Capital)	6,200,000	-	-	6,200,000	1,628,749	4,571,251	
	Grand Total	44,058,000	-	-	44,058,000	32,384,242	11,673,758	

Detailed Accounting Statements in DGSA format Numbers 2 to 10 presented in pages from 2 to 15 and other Notes presented in pages from 16 to 20 are integral parts of this Appropriation Account. We hereby certify that the figures in this account, other detailed Statements and Notes are correct and relevant accounts were reconciled with Treasury Books of Accounts and found correct.


 Chief Accounting Officer
 Name :
 Designation :
 Date : 30/03/16

Prof. Lakshman Jayatilke
 Chairman
 National Education Commission
 126, Nawala, Road, Nugegoda
 Sri Lanka.


 Accounting Officer
 Name :
 Designation :
 Date : 30/03/16

H. Nilakshi N. Gunasekera
 Secretary
 National Education Commission
 No. 126, Nawala Road
 Nugegoda.


 Chief Accountant/Director (Finance)/ Commissioner (Finance)
 Name :
 Date : 30/03/16
Ariyaratna De Alwis
 Deputy Secretary
 National Education Commission
 126, Nawala Road, Nugegoda.

Annex III

Details of Commission Members

The Sixth Commission commenced its official functions by holding its inaugural commission meeting on 20th November 2012, National Education Commission was established under the Ministry of Education by an extraordinary Gazette, dated 18.01.2015, under the new Government. Therefore certain issues arised encountered, while working under the Ministry of Education, in accordance with the NEC act. Consequently as per the extraordinary Gazette dated 19.03.2015, National Education Commission was established under the Presidential Secretariat.

Subsequently, issues arised in respect of the appointment of members to the NEC and as a result, appointing for the constitutional designatories under the Act was delayed. (due to the delay in the appointing of individuals for the designators position of respective institutions).

Accordingly, appointing of members for the National Education Commission was resolved in November 2015.

Members of the Commission

Chairman : Prof. Lakshman Jayatilleke
Vice – Chairman : Dr. (Mrs) Jayanthi Gunasekara

The Ex-officio members

Chairman, University Grants Commission	Prof. Mohan de Silva
Chairman, Tertiary and Vocational Education Commission	Prof. Rajiv Wijesingha
Representative of the Ministry of Education (Secretary)	Mr. W.M. Bandusena
Representative of the Ministry of Finance and Planning (Director, Department of National Budget)	Mr. R.M.S.P.S. Bandara
Representative of the Ministry of Provincial Councils and Local Government (Secretary)	Mr. H.T. Kamal Pathmasiri

Appointed Members

Prof. (Ven) Bellanwila Vimalarathana Thero
Mr. Kingsly Fernando
Mr. Ariyaratna Hewage
Mrs. Pushpa Kalubowila
Prof. Jayasena Kottegoda
Prof. S. Sandarasegaram

Dr. (Mrs.) Hiranthi Wijemanne
Prof. Dayantha Wijesekera

Secretary

Mrs. P.G.D. Pradeepa Serasinghe up to 02.02.2015
Mrs. H.N.N. Gunasekara from 16.02.2015

Report of the Auditor General - 2015



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கணக்காய்வகம்
Auditor General's Department

Report of the Auditor General on Head 12 - National Education Commission - Year 2015

The audit of the Appropriation Account and the Reconciliation Statements including the financial records, books, registers and other records, of the Head 12 – National Education Commission for the year ended 31 December 2015, was carried out in pursuance of provisions of Article 154 (1) of the Constitution of the Democratic Socialist Republic of Sri Lanka. The Management Audit Report for the year under review had been issued to the Chairman of the Commission on 07 September 2016. The audit observations, comments and findings on accounts and reconciliation statements were based on a review of the accounts and reconciliation statements presented to audit and tests of samples of transactions. The scope and extent of such review and tests were such as to enable as wide an audit coverage as possible within the limitations of staff, other resources and time available to me.

1.2 Responsibility of the Chief Accounting Officer for the Accounts and Reconciliation Statements

The Chief Accounting Officer is responsible for the maintenance, preparation and fair presentation of the Appropriation Account and the Reconciliation Statements in accordance with the provisions in Articles 148, 149, 150 and 152 of the Constitution of the Democratic Socialist Republic of Sri Lanka, other Statutory Provisions, Public Finance and Administrative Regulations. This responsibility includes; designing, implementing and maintaining internal control necessary to enable the preparation and fair presentation of Accounts and Reconciliation Statements that are free from material misstatements, whether due to fraud or error.

2. Accounts

2.1 Appropriation Account

Total Provision and Expenditure

The total net provision made for the Commission amounted to Rs.44.06 million and out of that, Rs.32.39 million had been utilized by the end of the year under review.

I certified.....	English
translation is correct	
Name	H. M. Wijeratne
Signature	<i>[Signature]</i>
Date	17.07.2017



Accordingly, savings out of the net provisions of the Commission amounted to Rs.11.67 million or 26.49 per cent. Particulars are given below.

Expenditure	As at 31 December 2015			Savings, as a Percentage of Net Provision
	Net Provision	Utilization	Savings	
	Rs.Millions	Rs.Millions	Rs.Millions	
Recurrent	37.86	30.76	7.10	18.75
Capital	6.20	1.63	4.57	73.71
Total	44.06	32.39	11.67	26.49

2.2. Advances to Public Officers Account

Limits Authorized by Parliament

The limits authorized by Parliament for the Advances to Public Officers Account Item No. 01201 relating to the Commission and the actual values are shown below..

Expenditure		Receipts		Debit Balance	
Maximum Limit	Actual	Minimum Limit	Actual	Maximum Limit	Actual
Rs. Millions	Rs. Millions	Rs. Millions	Rs. Millions	Rs. Millions	Rs. Millions
1.67	0.92	0.90	1.24	6.00	2.22

2.3 Imprest Account

The balance of the Imprest Account No.7002/0000/00/0256/0015/000 of the Commission as at 31 December 2015 totalled Rs.173,824.

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**2.4 Deposit Account**

The balance of the Deposits Account No.6000/0000/00/0001/0100/000 of the Commission as at 31 December 2015 amounted to Rs.37,500.

2.5 Audit Observation

The Appropriation Account and Reconciliation Statements of the Commission for the year ended 31 December 2015 have been prepared satisfactorily, subject to the audit observations appearing in the Management Audit Report referred to in Paragraph 1.1 above. The material and significant observations out of the audit observations included in that Management Audit Report appear in paragraph 3.

3. Material and Significant Audit Observations**3.1 Budgetary Variance**

The following observations are made.

- (i) The entire net provisions of Rs.275,000 made for 2 Objects had been saved.
- (ii) Excess provisions had been made for 11 Objects and as such the Savings, after the utilization of provisions, ranged from 25 per cent to 95 per cent of the net provisions relating to the respective Objects

3.2 Good Governance and Accountability**3.2.1 Annual Action Plan**

In terms of Public Finance Circular No. 01/2014 of 17 February 2014, the Action Plan prepared for the year 2015 had not been approved by the National Education Commission. The performance had not been presented in accordance with the Action Plan prepared.

3.2.2 Internal Audit

An Internal Audit Unit had not been established in the Commission.



3.2.3 Audit and Management Committee

In terms of Management Audit Circular No. D.M.A/2009 (1) of 9 June 2009, at least 4 Audit and Management Committee meetings should be held once per quarter. Nevertheless, only one Committee meeting had been held in the year under review.

3.2.4 Meetings of the Commission and Standing Committees

According to the Action Plan, 24 meetings should be held at 12 meetings each of the Commission and the Standing Committee. However, only one meeting of the Commission had been held.

3.2.5 Annual Performance Report

In terms of Public Finance Circular No.402 of 12 September 2002, the Performance Report should be tabled in Parliament by the Commission within 150 days after the closure of the financial year, but that report had not been tabled in Parliament even by 30 September 2016.

3.3 Assets Management
-----**Conduct of Annual Boards of Survey**

According to the Public Finance Circular No. 02/2014 of 17 October 2014, the Board of Survey for the year 2015 should be conducted and the reports thereon should be furnished to the Auditor General before 17 March 2016. Nevertheless, the office of the Commission had not furnished those reports to audit even by 27 June 2016. The last Annual Board of Survey conducted, had been for the year 2014.

3.4 Performance

The observations on the progress of the Commission according to the Annual Budget Estimate and Action Plan for the year 2015 are given below.





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Auditor General's Department

(a) **Planning**

According to the Action Plan prepared in terms of Public Finance Circular No. 01/2014 of 17 February 2014, a total sum of Rs.5,000,000 had been estimated for the following activities and its financial and physical performance were as follows.

Activity	Provision made	Expenditure	Savings	Targeted position not reached
-----	-----	-----	-----	-----
	Rs.	Rs.	Rs.	
(i) Compilation of proposals on General Educational Policies	1,000,000	182,504	817,495	Presentation of 10 research reports and the Policy Statement on General Education trilingually.
(ii) Compilation of proposals on University Educational Policies	750,000	-	750,000	Presentation of 8 technical proposals and launching of the Policy Statement on University Education trilingually.
(iii) Compilation of proposals on Tertiary and Vocational Education Policy	750,000	-	750,000	Launching of 7 research reports or presentation of Policy Statement on Tertiary and Vocational Education trilingually.
(iv) Survey on schools of the 3 rd category and establishment of the data system (3 rd Phase)	800,000	-	800,000	Presentation of 9 reports.

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(v)	Identifying the gap between policies on Recruitment and Placement of Teachers and Implementation	300,000	-	300,000	Preparation and Presentation of the Final Report recommendations.
(vi)	Study on gender influence for enrolment to the Technical and Vocational Training Courses	150,000	-	150,000	Preparation and Presentation of the Final Report for recommendations.
(vii)	Study on Vocational and Practical Development of new graduates.	110,000	-	110,000	Preparation and presentation of the final report.
(viii)	Establishment of a mechanism of feedback and operations for policy planning.	140,000	-	140,000	Establishment of 9 committees for preparation of reports.
(ix)	Capacity Building of the staff of the National Education Commission	1,000,000	488,357	511,643	Recruitment of staff for new approved posts, conduct of Efficiency Bar Examinations on due dates and conduct of workshops on training for the staff.
Total		5,000,000	670,861	4,329,139	

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3.4.1 Human Resources Management

Approved Cadre and Actual Cadre

The Cadre Position as at 31 December 2015 was as follows.

	Category of Employees	Approved Cadre	Actual Cadre	Number of Vacancies
(i)	Senior Level	04	03	01
(ii)	Tertiary Level	05	05	-
(iii)	Secondary Level	16	12	04
(iv)	Primary Level	12	11	01
	Total	37	31	06



Organizational Structure of National Education Commission

