



ANNUAL PERFORMANCE REPORT  
**2021**

Land Commissioner General's Department

| CONTENT                                                                           | Page No. |
|-----------------------------------------------------------------------------------|----------|
| Chapter 01 - Institutional Profile                                                | 4- 7     |
| 1.1. Introduction                                                                 |          |
| 1.2. Vision, Mission, Objectives of the Department                                |          |
| 1.3. Key Functions                                                                |          |
| 1.4. Organizational Chart                                                         |          |
| 1.5. Regional offices under the Department                                        |          |
| Chapter 02 – Progress and the Future Outlook                                      | 8 - 11   |
| 2.1 Progress                                                                      |          |
| 2.2 Special Programs                                                              |          |
| 2.3 Future Goals                                                                  |          |
| Chapter 03 - Overall Financial Performance for the Year<br>12 - 18                |          |
| 3.1 Statement of Financial Performance                                            |          |
| 3.2 Statement of Financial Position                                               |          |
| 3.3 Statement of Cash Flows                                                       |          |
| 3.4 Performance of the Revenue Collection                                         |          |
| 3.5 Performance of the Utilization of Allocation                                  |          |
| 3.6 In terms of F.R.208 grant of allocations for expenditure to this Department   |          |
| 3.7 Performance of the Reporting of Non-Financial Assets                          |          |
| 3.8 Auditor General’s Report                                                      |          |
| Chapter 04 – Performance Indicators<br>19                                         |          |
| 4.1 Performance Indicators of the Department                                      |          |
| Chapter 05-Performance of the achieving Sustainable Development Goals (SDG)<br>20 |          |
| 5.1 Identified respective Sustainable Development Goals                           |          |
| 5.2 The progress and challenges of achieving Sustainable Development Goals        |          |
| Chapter 06 - Human Resource Profile                                               | 21 – 22  |
| 6.1 Cadre Management                                                              |          |
| 6.2 How the shortage in human resources has been affected                         |          |
| 6.3 Human Resource Development                                                    |          |
| Chapter 07– Compliance Report                                                     | 2        |

## Chapter 01

### Institutional Profile

#### 1.1 Introduction

Duties pertaining to the alienation of State Lands, including conducting Land Kachcheri for State Lands in terms of the provisions of Land Development Ordinance, State Lands Ordinance, Land Grants (Special Provisions) Act, State Lands (Recovery of Possession) Act, issuance of Permits and Grants to alienate lands to low income earners for residential and agricultural purposes, issuance of long term leases and Free Grants for institutions and higher income earners as well for agricultural and commercial purposes, are fulfilled under this Department.

#### 1.2 Vision of the Department

"Creating a freehold land owning society whilst being the leading stakeholder in State Land management"

##### 1.2.1 Mission of the Department

"Management of State Land at a well-coordinated level adhering to the National Policy and ensuring optimum utilization of State Land to gain sustainable development while confirming the freehold ownership of land."

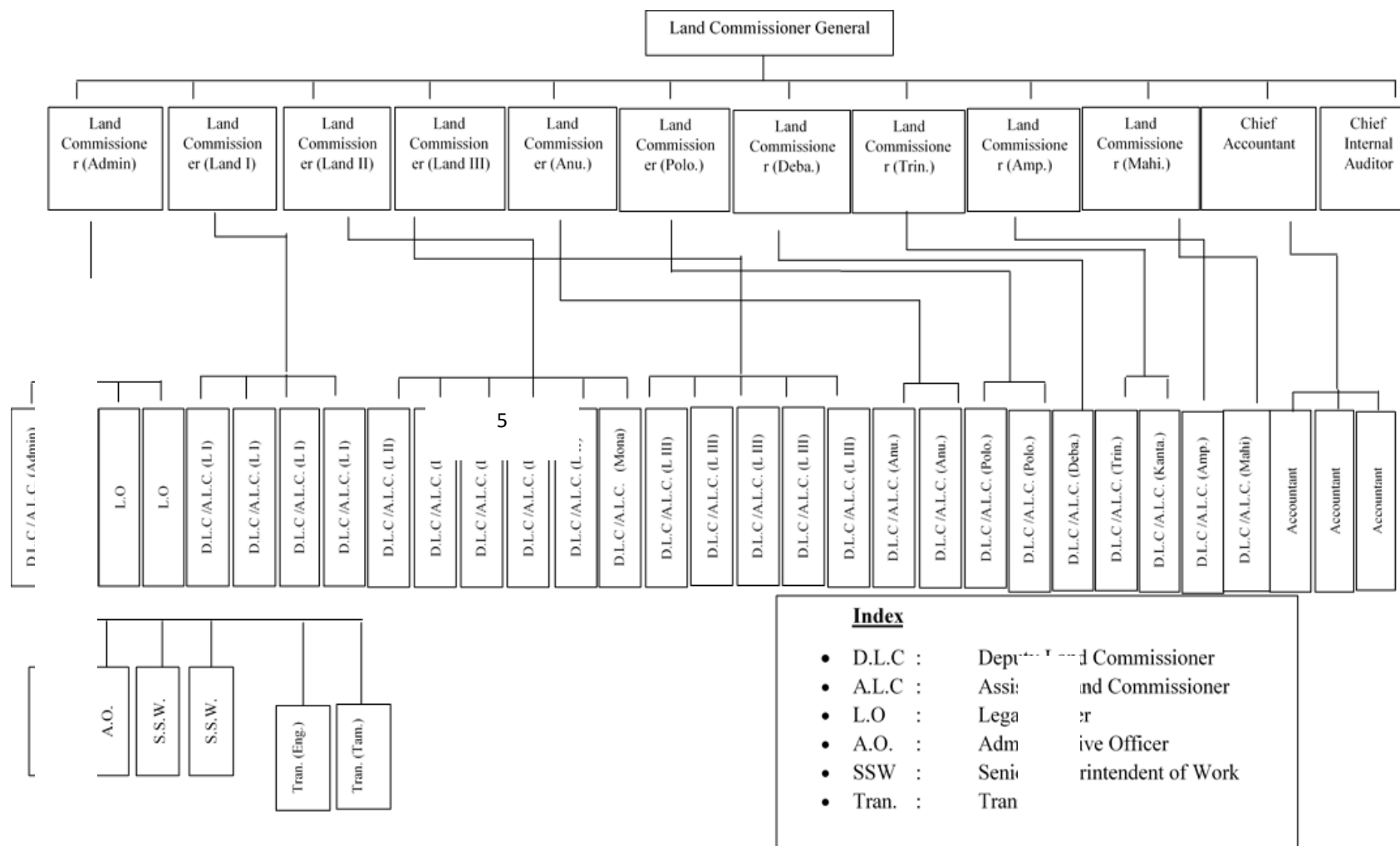
##### 1.2.2 Objectives and Strategies of Department

| Objectives                                                     | Strategies                                                                                                                                          |
|----------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------|
| 1. Ensure the land occupancy of the landless                   | i. Confirm the ownership of Lands<br>ii. Management of information on State Lands                                                                   |
| 2. Expand investment opportunities                             | i. Utilization of State Lands to expand investment opportunities                                                                                    |
| 3. Optimum usage of State Land                                 | i. Development of State Lands in an optimum level<br>ii. Ensure the protection of State Lands                                                       |
| 4. Optimum management of resources belonging to the Department | i. Develop the human resource<br>ii. Use physical resources productively<br>iii. Proper management of financial resource                            |
| 5. Contribute to the growth of state revenue                   | i. Identify and estimate land revenue<br>ii. Collect land revenue regularly and efficiently<br>iii. Take legal steps to recover outstanding revenue |

### 1.3 Role of Land Commissioner General's Department in Land Administration

The Land Commissioner General's Department performs a special role in alienating State Lands being the pioneer in State Land management.

1. Management of inter provincial irrigation and land development projects
2. Distribute lands and issue Grants for lands distributed under the Land Development Ordinance
3. Distribute lands under the State Lands Ordinance by
  - Issuing long term lease permits for residential, agricultural, industrial and commercial purposes
  - Issuing Special and Free Grants
  - Issuing temporality deeds (Pooja Bhoomi deeds) for temples
  - Releasing, leasing and vesting lands required for Government Departments, Statutory Boards and Local Government Institutions
4. Distribute lands and issue Grants under the Land Grants (Special Provisions) Act
5. Protect State Lands and reservations under the State Lands (Recovery of Possession) Act
6. Provide necessary instructions and guidelines to Provincial Land Commissioners and Divisional Secretaries regarding the administration of State Lands outside inter provincial and land development projects
7. Manage information on State Lands
8. Manage the recovery of lease on State Lands in order to strengthen the state lease revenue
9. Develop the human resource
10. Settle land disputes



### **1.5 Regional Offices under the Department**

Land related duties pertaining to this department are performed with 06 Land Commissioner's offices and 02 Assistant Land Commissioner's offices established under inter provincial irrigation schemes.

Details of the offices under the purview of Land Commissioner General's Department are given below.

1. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Anuradhapura
2. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Polonnaruwa
3. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Ampara
4. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Trincomalee
5. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Debaravewa
6. Land Commissioner (Inter Provincial) - Land Commissioner (Inter Provincial)'s Office - Mahiyanganaya
7. Assistant Land Commissioner (Inter Provincial) – Assistant Land Commissioner (Inter Provincial)'s Office - Kantale
8. Assistant Land Commissioner (Inter Provincial) – Assistant Land Commissioner (Inter Provincial)'s Office – Monaragala

#### **1.5.1 Main Divisions of the Department**

There are six divisions in the Head Office of the Land Commissioner General's Department namely Land I, Land II, Land III, Administration Division, Accounts Division and Internal Audit Division. The Land Commissioners serve as the Heads of four of these divisions whilst Chief Accountant being the Head of Accounts Division and Chief Internal Auditor being the Head of Internal Audit Division.

## Chapter 02

### Progress and the Future Outlook

#### 2.1 Progress

|                     | Main Activities as per the Annual Action Plan                                                                                                                   | Performance Indicators as per the Annual Action Plan | Progress    |
|---------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------|-------------|
| Main Responsibility | 1.1.1 Grant approval for Land Kachcheri for landless persons under the Land Development Ordinance                                                               | 1500                                                 | 10806       |
|                     | 1.1.2 Preparation of Permits for landless persons under the Land Development Ordinance                                                                          | 60000                                                | 35005       |
|                     | 1.1.3 Preparation of Grants under the Land Development Ordinance                                                                                                | 30250                                                | <b>9230</b> |
|                     | 1.1.4 Follow-up activities of Grants (nomination of the succession, confirmation of original ownership, alienation, mortgage, revision of conditions of Grants) | 5000                                                 | 3772        |
|                     | 1.1.5 Preparation of Middle-Class Grants                                                                                                                        | 250                                                  | <b>83</b>   |
|                     | 1.1.6 Advise and give solutions for the issues pertaining to Permits & Grants under the Land Development Ordinance                                              | 15000                                                | 11896       |
|                     | 1.1.7 Conduct Mobile- Services programs                                                                                                                         | 500                                                  | 105         |
|                     | 1.2 Land related duties under the State Lands Ordinance                                                                                                         |                                                      |             |
|                     | 1.2.1 Grant approval for Land Kachcheri to lease lands under the State Lands Ordinance                                                                          | <b>92</b>                                            | <b>57</b>   |
|                     | 1.2.2 Submit land lease recommendations to the Ministry under the State Lands Ordinance                                                                         | <b>5000</b>                                          | <b>7130</b> |
|                     | 1.2.3 Preparation of lease bonds under the State Lands Ordinance                                                                                                | <b>7000</b>                                          | <b>758</b>  |
|                     | 1.2.4 Preparation of Free Grants                                                                                                                                | <b>1050</b>                                          | <b>1136</b> |
|                     | 1.2.5 Registration of Grants/Long Term Leases as per the Registration of Title Act (Bimsaviya)                                                                  | <b>10000</b>                                         | <b>391</b>  |
|                     | 1.3 Disposition of lands for government / semi government institutions / temples / associations and other institutions                                          |                                                      |             |
|                     | 1.3.1 Release lands for departments                                                                                                                             | 1200                                                 | 1237        |
|                     | 1.3.2 Send recommendations to the Ministry to issue vesting orders for the tri-forces and the local government institutions                                     | 100                                                  | 240         |
|                     | 1.3.3 Buddhist temples                                                                                                                                          | 200                                                  | 171         |
|                     | 1.3.4 Other religious places                                                                                                                                    | 60                                                   | 2           |
|                     | 1.3.5 UDA / NHDA                                                                                                                                                | 60                                                   | 60          |
|                     | 1.3.6 Associations / Organizations                                                                                                                              | 40                                                   | 8           |
|                     | 1.3.7 Preparation of Tsunami Grants                                                                                                                             | 300                                                  | 363         |
|                     | 1.3.8 Give advices under the State Lands Ordinance                                                                                                              | 9000                                                 | 14708       |
|                     | 1.4 Preparation of Instruments of Dispositions under the Land Grants (Special Provisions) Act                                                                   | 200                                                  | 77          |

#### 2.2 Special Programs

8

##### 2.2.1 Bimsaviya Program

Bimsaviya program could be introduced as the national program implemented in 65 Divisional Secretary's divisions in collaboration with the Ministry of Lands and the Land Title Settlement Department to grant title certificates for the lands.

Accordingly, by the end of the year 2021, it has been able to issue 116 permits and 107 grants under cadastral maps for state lands. Further, 177 Land Kachcheris, 02 mobile services and 25 divisional day programs have been conducted and given advices for 1282 land issues.

## 2.2.2 Implementation of the State Land Information Management System (e-Slims)

State Land Information and Management System has been designed to make the State Land management more efficient by using information technology. The information on State Lands are entered to this system at Divisional Secretary's divisions' level enabling to proceed with the issuance of documents in land distribution and the process of revenue collection, the follow ups and supervision of distributed lands. It was possible to successfully implement this system, which was commenced with 40 Divisional Secretary's divisions in Western Province in 2013, in 332 Divisional Secretary's divisions island wide by the end of 2021.

| Year                                                                                  | 2019    | 2020   | 2021   |
|---------------------------------------------------------------------------------------|---------|--------|--------|
| Entering information to the data system as per the land documents. ( No of documents) | 144,936 | 63,955 | 62,785 |
| Entering area information with tracings to the data system. (No of allotments)        | 34,615  | 90,337 | 15,973 |
| Issuance of new Grants                                                                | 5,665   | 4,195  | 7,414  |
| Number of Permits                                                                     |         | 115    | 484    |
| Preparation of long term lease bonds                                                  |         | 11     | 75     |

It was targeted to enter 100,000 land documents to the State Land Information Management System during the year 2021 and the Department could enter 62,785 documents. In addition, all the documents including grants, annual permits, and long term lease bonds were also printed in this year by using the said system. Accordingly, it was possible to issue 7,414 Grants. Further, 25 training programs were conducted under the implementation of e-Slims and the total number of officers trained thereby is 1086.

### Further Implementation of State Land Information Management System (e-Slims)

It is expected to implement this program in all the Divisional Secretary's division island wide.

| Description                                                   | Target of the year 2022 |
|---------------------------------------------------------------|-------------------------|
| Issuance of Permits                                           | 5,000                   |
| Issuance of Grants                                            | 12,000                  |
| Enter information on State Land allotments to the Data System | 100,000                 |

### 2.2.3. Program to gather information on State Lands

As this department is entrusted with the sole responsibility of state land management, it is accountable for releasing state lands required for economic development without a delay to the relevant parties and taking necessary measures to ensure the optimum utilization of underutilized state lands. Therefore, the proper identification of state lands and maintaining a database of state land information are useful when fulfilling the said responsibilities. In view of this, measures have been taken to implement a program to gather information on Lands Island wide. Due to an unavoidable reason, we had to postpone the said program which was planned to be commenced in October 2020 to December 2020. Though it was expected to implement this program at Grama Niladhari divisional levels, it was disrupted by the Covid pandemic prevailed in 2021. However, it is planned to enter all the information gathered to a database as this program should be completed by 30 June 2022.

## 2.3 Future Goals

2.3.1. Other goals to be achieved in the ; 10 mentioned below.

| Serial No. | Description                                                                               | Target of 2022 |
|------------|-------------------------------------------------------------------------------------------|----------------|
| 01.        | Collection of lease revenues                                                              | Rs. Mn 5000    |
| 02.        | Preparation of Grants under the Land Development Ordinance                                | 15,000         |
| 03.        | Preparation of Permits under the Land Development Ordinance                               | 30,000         |
| 04.        | Preparation of recommendations for long term leases under the State Lands Ordinance       | 5,000          |
| 05.        | Preparation of long term leases under the State Lands Ordinance                           | 1500           |
| 06.        | Preparation of Tsunami Grants                                                             | 300            |
| 07.        | Release lands for departments                                                             | 1,000          |
| 08.        | Issuance of vesting orders                                                                | 100            |
| 09.        | Preparation of Instruments of Dispositions under the Land Grants (Special Provisions) Act | 100            |
| 10.        | Preparation of Middle-Class Grants under the Land Development Ordinance                   | 100            |
| 11.        | Preparation of Temporality (Pooja Bhoomi) Grants                                          | 50             |
| 12.        | Conducting Mobile Services                                                                | 100            |

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Head of the Department

Name: G.D.Keerthi Gamage

Designation: Land Commissioner General

Date: 22.02.2022

Chapter 03  
Overall Financial Performance for the Year

3.1 Statement of Financial Performance

ACA-F

Statement of Financial Performance  
For the period ended 31<sup>st</sup> December 2021

|                |                                                                   |      |             | Rs.            |                 |
|----------------|-------------------------------------------------------------------|------|-------------|----------------|-----------------|
| Budget2021     | Note                                                              | 2021 | Actual      | 2020           |                 |
| -              | Revenue Receipts                                                  |      |             |                |                 |
| -              | Income Tax                                                        | 1    |             |                | ACA-1           |
| -              | Taxes on Domestic goods & services                                | 2    |             |                |                 |
| -              | Taxes on International trade                                      | 3    |             |                |                 |
| 100,000,000    | Non Tax Revenue & Other                                           | 4    | 105,312,901 | 105,011,391    |                 |
| 100,000,000    | Total Revenue Receipts (A)                                        |      | 105,312,901 | 105,011,391    |                 |
| -              | Non Revenue Receipts                                              |      | -           | -              |                 |
| -              | Treasury Imprests                                                 |      | 292,183,200 | 286,429,000    | ACA-3           |
| -              | Deposits                                                          |      | 8,811,585   | 6,215,212      | ACA-4           |
| 15,200,000     | Advance Accounts                                                  |      | 21,790,178  | 18,014,196     | ACA-5/5(A)/5(B) |
| -              | Other Receipts                                                    |      |             |                |                 |
| 15,200,000     | Total Non Revenue Receipts (B)                                    |      | 322,784,962 | 310,658,408    |                 |
| 115,200,000    | Total Revenue Receipts & Non Revenue Receipts C = (A)+(B)         |      | 428,097,864 | 415,669,799    |                 |
| -              | Remittances to the Treasury (D)                                   |      | 32,693      | 7,509.00       |                 |
| 115,200,000    | Net Revenue Receipts & Non Revenue Receipts E = (C)-(D)           |      | 428,065,170 | 415,662,290.00 |                 |
|                | Less : Expenditure                                                |      |             |                |                 |
| 378,000,000    | Recurrent Expenditure Wages, Salaries & Other Employment Benefits | 5    | 371,791,733 | 363,888,827    | ACA-2(ii)       |
| 114,800,000    | Other Goods & Services                                            | 6    | 79,876,964  | 78,814,682     |                 |
| 2,104,000      | Subsidies, Grants & Transfers                                     | 7    | 1,555,146   | 1,966,974      |                 |
| -              | Interest Payments                                                 | 8    | -           | -              |                 |
| 596,000        | Other Recurrent Expenditure                                       | 9    | 595,656     | 1,027,936      |                 |
| 495,500,000.00 | Total Recurrent Expenditure (D)                                   |      | 453,819,499 | 445,698,419.00 |                 |
|                | Capital Expenditure                                               | 12   |             |                |                 |
| 32,000,000     | Rehabilitation & Improvement of Capital Assets                    | 10   | 23,066,084  | 17,767,822     |                 |
| 106,000,000    | Acquisition of Capital                                            | 11   |             |                |                 |

|                         |                                                     |    |                      |                      |           |
|-------------------------|-----------------------------------------------------|----|----------------------|----------------------|-----------|
|                         | Assets                                              |    | 19,117,255           | 14,362,681           |           |
| -                       | Capital Transfers                                   | 12 | -                    | -                    | ACA-2(ii) |
| -                       | Acquisition of Capital Assets                       | 13 | -                    | -                    |           |
| 2,000,000               | Capacity Building                                   | 14 | 372,250              | 455,470              |           |
| -                       | Other Capital Expenditure                           | 15 | -                    | -                    |           |
| <u>140,000,000.00</u>   | <u>Total Capital Expenditure (E)</u>                |    | <u>42,555,588</u>    | <u>32,585,973.00</u> |           |
|                         | Deposit Payments                                    |    | 7,690,490            | 6,698,007            | ACA-4     |
|                         | Advance Payments                                    |    | 25,056,882           | 16,864,324           | ACA-5     |
| -                       | Other Main Ledger Expenditure                       |    | -                    | -                    |           |
| -                       | Main Ledger Expenditure (F)                         |    | <u>32,747,372</u>    | <u>23,562,331</u>    |           |
| <u>635,500,000.00</u>   | <u>Total ExpenditureG= (D+E+F)</u>                  |    | <u>529,122,460</u>   | <u>501,846,722</u>   |           |
| <u>(520,300,000.00)</u> | <u>Balance as at 31st DecemberJ = (E-I)</u>         |    | <u>(101,057,289)</u> | <u>(86,184,432)</u>  |           |
|                         | Balance as per the Imprest Reconciliation Statement |    | -                    | -                    | ACA-7     |
|                         | Imprest Balance as at 31 <sup>st</sup> December     |    | -                    | -                    | ACA-3     |

### 3.2 Statement of Financial Position

13

ACA-P

#### Statement of Financial Position As at 31<sup>st</sup> December 2021

|                             | Note       | Actual        |               |
|-----------------------------|------------|---------------|---------------|
|                             |            | 2021          | 2020          |
|                             |            | Rs.           | Rs.           |
| <u>Non Financial Assets</u> |            |               |               |
| Property, Plant & Equipment | ACA-6      | 1,819,354,547 | 1,816,218,897 |
| <u>Financial Assets</u>     |            |               |               |
| Advance Accounts            | ACA-5/5(a) | 67,076,308    | 63,809,604    |
| Cash & Cash Equivalents     | ACA-3      |               |               |

|                                     |          |               |               |
|-------------------------------------|----------|---------------|---------------|
| Total Assets                        |          | 1,886,430,855 | 1,880,028,501 |
| <u>Net Assets / Equity</u>          |          |               |               |
| Net Assets to Treasury              |          | (1,718,624)   | (3,864,233)   |
| Property, Plant & Equipment Reserve |          | 1,819,354,547 | 1,816,218,897 |
| Rent & Work Advance Reserve         | ACA-5(B) |               |               |
| <u>Current Liabilities</u>          |          |               |               |
| Deposits Accounts                   | ACA-4    | 68,794,931    | 67,673,837    |
| Imprest Balance                     | ACA-3    |               |               |
| Total Liabilities                   |          | 1,886,430,854 | 1,880,028,501 |

Detail Accounting Statements in ACA format Nos. 1 to 6 presented in pages from 5 to 47 and Notes to accounts presented in pages from 53 to 64 form and integral parts of these Financial Statements. The Financial Statements have been prepared in complying with the Generally Accepted Accounting Principles whereas most appropriate Accounting Policies are used as disclosed in the Notes to the Financial Statements and hereby certify that figures in these Financial Statements, Notes to accounts and other relevant accounts were reconciled with the Treasury Books of Accounts and found to in agreement.

.....  
Chief Accounting Officer  
R.A.A.K. Ranawaka  
Secretary, Ministry of Lands  
22 .02.2022

.....  
Accounting Officer      Chief Accountant  
G.D. Keerthi Gamage      E.D. Kumudu  
Land Commissioner General  
22.02.2022      22.02.2022

### 3.3 Statement of Cash Flows

Statement of Cash Flows  
For the Period ended 31<sup>st</sup> December 2021

ACA-C

|                                                     | 2021<br>Rs. | Actual<br>2020<br>Rs. |
|-----------------------------------------------------|-------------|-----------------------|
| <u>Cash Flow from Operating Activities</u>          |             | -                     |
| Total Tax Receipts                                  | 14,903,742  | 11,396,791.00         |
| Fees, Fines, Penalties and Licenses                 | -           | -                     |
| Profit                                              | -           | -                     |
| Non Revenue Receipts                                | -           | -                     |
| Revenue Collected for Other Heads                   | 13,223,585  | 11,718,580.00         |
| Imprest Received                                    | 292,183,200 | 286,429,000.00        |
| Advance Recovered                                   | 14,438,521  | 11,458,799.00         |
| Deposits Received                                   | 8,811,585   | 6,215,212.00          |
| Total Cash generated from Operations (a)            | 343,560,632 | 327,218,382           |
| <u>Less : Cash disbursed for:</u>                   |             |                       |
| Personal Emoluments & Operating Paymer 15           | 271,531,234 | 266,934,656           |
| Subsidies & Transfer Payments                       | 1,070,209   | 1,294,942             |
| Expenditure on Other Heads                          | 3,546,660   | 11,477,695            |
| Imprest Settlement to Treasury                      | 32,693      | 7,509                 |
| Advance Payments                                    | 17,969,486  | 12,089,423            |
| Deposit Payments                                    | 7,690,490   | 6,698,007             |
| Total cash disbursed for Operations (b)             | 301,840,773 | 298,502,232           |
| NET CASH FLOW FROM OPERATING ACTIVITIES (C)=(a)-(b) | 41,719,859  | 28,716,150            |
| <u>Cash Flows from Investing Activities</u>         |             |                       |
| Interest                                            | -           | -                     |
| Dividends 17                                        | -           | -                     |
| Divestiture Proceeds & Sale of Physical Assets      | -           | -                     |

|                                                                                |              |              |
|--------------------------------------------------------------------------------|--------------|--------------|
| Recoveries from on lending                                                     | -            | -            |
| Total Cash generated from Investing Activities (d)                             | -            | -            |
| <u>Less : Cash disbursed for</u>                                               |              |              |
| Purchase or Construction of Physical Assets & Acquisition of other Investments | 41,719,859   | 28,716,150   |
| Total Cash disbursed for Investing Activities (e)                              | 41,719,859   | 28,716,150   |
| NET CASH FLOWS FROM INVESTING ACTIVITIES (F)=(d)-(e)                           | (41,719,859) | (28,716,150) |
| NET CASH FLOWS FROM OPERATING & INVESTING ACTIVITIES (g)=( c) + (f)            | 0            | -            |
| <u>Cash Flows from Financing Activities</u>                                    |              |              |
| Local Borrowings                                                               | -            | -            |
| Foreign Borrowings                                                             | -            | -            |
| Grants Received                                                                | -            | -            |
| Total Cash generated from Financing Activities (h)                             | -            | -            |
| <u>Less: Cash disbursed for:</u>                                               |              |              |
| Repayment of Local Borrowings                                                  | -            | -            |
| Repayment of Foreign Borrowings                                                | -            | -            |
| Total cash disbursed for Financing Activities (i)                              | -            | -            |
| NET CASH FLOWS FROM FINANCING ACTIVITIES (J)=(h)-(i)                           | -            | -            |
| Net Movement in Cash (k) = (g) +(j)                                            | 0            | 0            |
| Opening Cash Balance as at 01 <sup>st</sup> January                            | 0            | 0            |
| Closing Cash Balance as at 31 <sup>st</sup> December                           | 0            | 0            |

### 3.4 Performance of the Revenue Collection

| Rs. ,000     |                                 |                  |         |                   |                                  |
|--------------|---------------------------------|------------------|---------|-------------------|----------------------------------|
| Revenue Code | Description of the Revenue Code | Revenue Estimate |         | Revenue collected |                                  |
|              |                                 | Original         | Final   | Amount (Rs.)      | as a % of Final Revenue Estimate |
| 2002.01.03   | Lands and other lease rentals   | 100,000          | 100,000 | 105,312           | 105.31%                          |

### 3.5 Performance of the Utilization of Allocated Provisions

| Type of Provision | Allocated provision |         | Actual Expenditure | Utilized provisions as a % of final provision |
|-------------------|---------------------|---------|--------------------|-----------------------------------------------|
|                   | Original            | Final   |                    |                                               |
| Recurrent         | 495,000             | 470,683 | 453,820            | 96.42%                                        |
| Capital           | 140,000             | 61,700  | 42,556             | 68.97%                                        |

3.6 In terms of F.R.208 provisions granted to this Department / District Secretariat / Provincial Council as an agent of the other Ministries/ Departments

Rs. ,000

| Serial No. | Ministry /Department/ District Secretariat from where the provisions received             | Purpose of the provision                                                            | Provision        |                  | Actual Expenditure | Utilized provisions as a % of final provision |
|------------|-------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|------------------|------------------|--------------------|-----------------------------------------------|
| 1          | Ministry of Lands<br>122-1-3-1302<br>430-1-2-1302                                         | PABX, Maintenance of elevator and central air conditioner                           | 498.74<br>115.61 | 498.74<br>115.61 | 498.74<br>115.61   | 100%<br>100%                                  |
| 2          | Land Title Settlement Department<br>287-2-1-0-1302<br>287-2-1-0-1201                      | Generator, PABX, Maintenance of elevator, air conditioner, purchase of Ronio papers | 659.71<br>295    | 659.71<br>295    | 659.71<br>295      | 100%<br>100%                                  |
| 3          | Ministry of Public Services, Provincial Councils and Local Government<br>130-01-02-0-1003 | Allowance of Development Officers                                                   | 320              | 320              | 311.66             | 97.39%                                        |

### 3.7 Performance of the Reporting of Non-Financial Assets

Rs. ,000

| Assets Code | Code Description        | Balance as per Board of Survey Report as at 31.12.2021                            | Balance as per financial Position Report as at 31.12.2021 | Yet to be Accounted | Reporting Progress as a % |
|-------------|-------------------------|-----------------------------------------------------------------------------------|-----------------------------------------------------------|---------------------|---------------------------|
| 9151        | Building and Structures | In the process of receiving Board of Survey reports - 2021 from regional offices. | 936,104.5                                                 |                     |                           |
| 9152        | Machinery and Equipment |                                                                                   | 121,865.9                                                 |                     |                           |
| 9153        | Land                    |                                                                                   | 761,393.9                                                 |                     |                           |
| 9154        | Intangible Assets       |                                                                                   | -                                                         |                     |                           |
| 9155        | Biological Assets       |                                                                                   | -                                                         |                     |                           |

|      |                  |  |   |  |  |
|------|------------------|--|---|--|--|
| 9160 | Work in Progress |  | - |  |  |
| 9180 | Lease Assets     |  | - |  |  |

### 3.8 Report of the Auditor General

The Report of the Auditor General is attached herewith as Annexure I.

18

Perfor ns

#### 4.1 Performance indicators of the Institute (Based on the Action Plan)

| Specific Indicators                                                                          | Actual output as a percentage (%) of the expected output |         |          |
|----------------------------------------------------------------------------------------------|----------------------------------------------------------|---------|----------|
|                                                                                              | 100%- 90%                                                | 75%-89% | 50%- 74% |
| Conduct 1500 Land Kachcheri under the Land Development Ordinance                             | 100%                                                     |         |          |
| Preparation of 60,000 Permits under the Land Development Ordinance                           |                                                          |         | 58%      |
| Preparation of 30,250 Grants under the Land Development Ordinance                            |                                                          |         | 66%      |
| Complete 5,000 follow-up activities of Grants under the Land Development Ordinance           |                                                          | 75%     |          |
| Issuance of 250 Middle-Class Grants                                                          |                                                          |         | 62 %     |
| Issuance of 200 Grants under the Land Grants (Special Provisions) Act                        |                                                          |         | 39%      |
| Conduct 92 Land Kachcheri under the State Lands Ordinance                                    |                                                          |         | 62%      |
| Issuance of 5,000 land lease recommendations under the State Lands Ordinance                 | 100%                                                     |         |          |
| Issuance of 7000 lease bonds under the State Lands Ordinance                                 |                                                          |         | 42 %     |
| Issuance of 1050 Free Grants                                                                 | 100%                                                     |         |          |
| Send recommendations for 100 vesting orders for Tri-Forces and Local Government Institutions | 100 %                                                    |         |          |
| Release 1200 allotments of land for departments                                              | 100 %                                                    |         |          |
| Issuance of 300 Tsunami Grants                                                               | 100 %                                                    |         |          |
| Issuance of 200 Temporality Grants (Pooja Bhoomi deeds)                                      |                                                          | 86%     |          |
| Issuance of 60 UDA / NHDA Grants                                                             | 100 %                                                    |         |          |
| Advise for 9,000 issues regarding land Permits and Grants                                    | 100 %                                                    |         |          |
| Preparation of 2,000 Permits by State Lands Information Management System                    |                                                          |         | 24 %     |
| Preparation of 10,000 Grants by State Lands Information Management System                    |                                                          |         | 74 %     |
| Enter information on 100,000 allotments to the data system through e-Slms                    |                                                          |         | 63 %     |
| Conduct 500 Mobile Services programs                                                         |                                                          |         | 21 %     |
| Conduct 34 provincial and regional workshops under human resource development                |                                                          |         | 18 %     |

## Performance of the achieving Sustainable Development Goals (SDG)

### 5.1 Identified respective Sustainable Development Goals

| Goal                                                                                                                                                                                                                                                                                                                                                                 | Targets                                                     | Indicators of the achievement | Progress of the Achievement to date |         |           |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------|-------------------------------|-------------------------------------|---------|-----------|
|                                                                                                                                                                                                                                                                                                                                                                      |                                                             |                               | 0%-49%                              | 50%-74% | 75%- 100% |
| (Sustainable Development Goal 1.4)<br>Ensure that all men and women, in particular the poor and the vulnerable, have equal rights to economic resources, as well as access to basic services, ownership and control over land and other forms of property, inheritance, natural resources, appropriate new technology and financial services, including microfinance | Preparation of Permits under the Land Development Ordinance | Preparation of 60,000 Permits |                                     | 58.34%  |           |
|                                                                                                                                                                                                                                                                                                                                                                      | Preparation of Grants under the Land Development Ordinance  | Preparation of 30,250 Grants  |                                     | 65.80%  |           |

### 5.2 The progress and challenges of achieving Sustainable Development Goals

The target of preparing permits under the Land Development Ordinance in the year 2021 was 60,000 and its progress was 35,005. The target of preparing grants under the Land Development Ordinance in the year 2021 was 30,250 and its progress was 19,906. At the same time, the target of preparing permits through eSlims was 2,000 and target of preparing grants through eSlims was 10,000 and their progress was 484 and 7,414 respectively.

Due to the pandemic situation prevailed in the country in 2021, it was difficult to some extent to achieve the targets set at the beginning of the year for preparing grants and permits under the Land Development Ordinance.

## 6.1 Cadre Management

|           | Approved Cadre | Existing Cadre | On Contract Basis | Vacancies |
|-----------|----------------|----------------|-------------------|-----------|
| Senior    | 53             | 35             | 2                 | 18        |
| Tertiary  | 38             | 5              | 2                 | 33        |
| Secondary | 674            | 488            | 7                 | 186       |
| Primary   | 140            | 92             | 1                 | 48        |

- The senior level includes the posts of Land Commissioner General, Land Commissioner, Chief Accountant, Chief Internal Auditor, Assistant Land Commissioner, Accountant, Surveyor, and Legal Officer.
- The tertiary level includes the posts of Administrative Officer, Colonization Officer (special), Senior Superintendent of Surveys, Translator and Information Communication Technology Officer.
- The secondary level includes the posts of Development Officer, Superintendent of Surveys, Colonization Officer, Planning Officer, Management Services Officers, Field Instructor, Information Communication Technology Assistant and Record Keeper.
- Primary level includes the posts of Driver, Motor Mechanic, Office Assistant (KKS), Office Laborer, Circuit Bungalow Keeper, Circuit Bungalow Laborer, Survey Assistant, Store Keeper and Watchman.

### 6.2 How the lack of human resources affected to the performance of the institute

Even though the requests have been made to the Ministry of Public Administration to fill the vacancies in the Combined Service, it was not possible to fill all of them. There are considerable numbers of vacancies in the departmental posts as well. Since the vacancies in the posts of Land Commissioner, Superintendent of Surveys, Colonization Officer and Circuit Bungalow Keeper could not be filled, measures have been taken to employ some retired officers on contract basis upon the approval of the Public Service Commission to those vacancies.

Due to the lack of human resources, the duties pertaining to the department are currently shared by the existing number of officers in the department and it has an impact on the efficiency and the productivity of the officers. If this shortage was lessened, the overall performance of the department would be increased.

| Name of the Program                                                                              | No. of staff trained | Duration of the Program | Total Investment (Rs) |         | Objective of the Program                                                      |
|--------------------------------------------------------------------------------------------------|----------------------|-------------------------|-----------------------|---------|-------------------------------------------------------------------------------|
|                                                                                                  |                      |                         | Local                 | Foreign |                                                                               |
| Training on salary conversion                                                                    | 1                    | 02 Days                 | 7,000.00              |         | To improve the subject knowledge on salary conversion of the officers         |
| Training on preliminary investigation                                                            | 1                    | 02 Days                 | 7,000.00              |         | To improve the subject knowledge on preliminary investigation of the officers |
| Training on long term lease                                                                      | 40                   | 01 Day                  | 6,995.00              |         | To improve the subject knowledge on long term lease of the officers           |
| Post Graduate Course in Social Science - Mr.M.L.A. Sanjeewa (ALC)                                | 1                    | 01 Year                 | 70,000.00             |         | A course to be completed as per the service minute of SLAS                    |
| Post Graduate Course of University of Colombo – Mrs. A.L.I. Bhanu (DLC)                          | 1                    | 01 Year                 | 150,000.00            |         | A course to be completed as per the service minute of SLAS                    |
| MBA in e-Governance Post Graduate Course – Mr. Sameera Hettiarachchi (ALC) - (First installment) | 1                    | 02 Years                | 50,000.00             |         | A course to be completed as per the service minute of SLAS                    |
|                                                                                                  | 45                   |                         | 290,995.00            |         |                                                                               |

### 6.3.1. How the Training Programs have contributed to the Performance of the Department

Though the training programs were scheduled to be conducted throughout the year to enhance the quality of the staff with improved knowledge and attitude, with the objective of providing an efficient and productive service to the public, most of the programs could not be conducted due to the Covid pandemic.

However, the training on long term lease was beneficial to find solutions for the issues arisen in preparing long term lease bonds and the other aforesaid trainings were also advantageous in streamlining the duties in the establishment division.

### Compliance Report

| No.  | Applicable Requirement                                                                                    | Compliance Status<br>(Complied/Not Complied) | Brief explanation for Compliance | Corrective actions proposed to avoid non-compliance in future |
|------|-----------------------------------------------------------------------------------------------------------|----------------------------------------------|----------------------------------|---------------------------------------------------------------|
| 01   | The following Financial statements/accounts have been submitted to the due date                           |                                              |                                  |                                                               |
| 1.1  | Annual financial statements                                                                               | Complied                                     |                                  |                                                               |
| 1.2  | Advance to public officers account                                                                        | Complied                                     |                                  |                                                               |
| 1.3  | Trading and Manufacturing Advance Accounts (Commercial Advance Accounts)                                  | Not relevant                                 |                                  |                                                               |
| 1.4  | Stores Advance Accounts                                                                                   | Not relevant                                 |                                  |                                                               |
| 1.5  | Special Advance Accounts                                                                                  | Not relevant                                 |                                  |                                                               |
| 1.6  | Other                                                                                                     | Not relevant                                 |                                  |                                                               |
| 02   | Maintenance of books and registers (F.R. 445)                                                             |                                              |                                  |                                                               |
| 2.1  | Fixed assets register has been maintained and updated in terms of Public Administration Circular 267/2018 | Complied                                     |                                  |                                                               |
| 2.2  | Personal emoluments register/ Personal emoluments cards has been maintained and update                    | Complied                                     |                                  |                                                               |
| 2.3  | Register of Audit queries has been maintained and update                                                  | Complied                                     |                                  |                                                               |
| 2.4  | Register of Internal Audit reports has been maintained and update                                         | Complied                                     |                                  |                                                               |
| 2.5  | All the monthly account summaries (CIGAS) are prepared and submitted to the Treasury on due date          | Complied                                     |                                  |                                                               |
| 2.6  | Register for cheques and money orders has been maintained and update                                      | Complied                                     |                                  |                                                               |
| 2.7  | Inventory register has been maintained and update                                                         | Complied                                     |                                  |                                                               |
| 2.8  | Stocks Register has been maintained and update                                                            | Complied                                     |                                  |                                                               |
| 2.9  | Register of Losses has been maintained and update                                                         | Complied                                     |                                  |                                                               |
| 2.10 | Register of Liabilities has been maintained and update                                                    | Complied                                     |                                  |                                                               |
| 2.11 | Register of Counterfoil Books (GA - N20) has been maintained and update                                   | Complied                                     |                                  |                                                               |
| 03   | Delegation of functions for financial control (F.R. 135)                                                  |                                              |                                  |                                                               |

|     |                                                                                                                                                                       |              |                                                                                      |  |
|-----|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|--------------------------------------------------------------------------------------|--|
| 3.1 | The financial authority has been delegated within the institute                                                                                                       | Complied     |                                                                                      |  |
| 3.2 | The delegation of financial authority has been communicated within the institute                                                                                      | Complied     |                                                                                      |  |
| 3.3 | The authority has been delegated in such manner so as to pass each transaction through two or more officers                                                           | Complied     |                                                                                      |  |
| 3.4 | The controls has been adhered to by the Accountants in terms of State Account Circular 171/2004 dated 11.05.2014 in using the Government Payroll Software Package     | Complied     |                                                                                      |  |
| 04  | Preparation of Annual Plans                                                                                                                                           |              |                                                                                      |  |
| 4.1 | The annual action plan has been prepared                                                                                                                              | Complied     |                                                                                      |  |
| 4.2 | The annual procurement plan has been prepared                                                                                                                         | Complied     |                                                                                      |  |
| 4.3 | The annual Internal Audit plan has been prepared                                                                                                                      | Complied     |                                                                                      |  |
| 4.4 | The annual estimate has been prepared and submitted to the NBD on due date                                                                                            | Complied     |                                                                                      |  |
| 4.5 | The annual cash flow has been submitted to the Treasury Operations Department on time                                                                                 | Complied     |                                                                                      |  |
| 05  | Audit queries                                                                                                                                                         |              |                                                                                      |  |
| 5.1 | All the audit queries has been replied within the specified time by the Auditor General                                                                               | Not complied | The process of obtaining details was delayed due to the Covid pandemic<br>13.12.2021 |  |
| 06  | Internal Audit                                                                                                                                                        |              |                                                                                      |  |
| 6.1 | The internal audit plan has been prepared at the beginning of the year after consulting the Auditor General in terms of Financial Regulation 134(2))DMA/1-2019        | Complied     |                                                                                      |  |
| 6.2 | All the internal audit reports has been replied within one month                                                                                                      | Not complied | Delayed in 2021 due to the Covid pandemic                                            |  |
| 6.3 | Copies of all the internal audit reports has been submitted to the Management Audit Department in terms of Sub-section 40(4) of the National Audit Act No. 19 of 2018 | Complied     |                                                                                      |  |
| 6.4 | All the copies of internal audit reports has been submitted to the Auditor General in terms of Financial Regulation 134(3)                                            | Complied     |                                                                                      |  |
| 7   | Audit and Management Committee                                                                                                                                        |              |                                                                                      |  |

|     |                                                                                                                                                                                                                                                      |              |                                                                                                                                                                                                                                    |  |
|-----|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| 7.1 | Minimum 04 meetings of the Audit and Management Committee has been held during the year as per the DMA Circular 1-2019                                                                                                                               | Not complied | Audit and Management Committees were not summoned due to the Covid pandemic (as per the DMA Circular)                                                                                                                              |  |
| 8   | Asset Management                                                                                                                                                                                                                                     |              |                                                                                                                                                                                                                                    |  |
| 8.1 | The information about purchases of assets and disposals was submitted to the Comptroller General's Office in terms of Paragraph 07 of the Asset Management Circular No. 01/2017                                                                      | Complied     |                                                                                                                                                                                                                                    |  |
| 8.2 | A suitable liaison officer was appointed to coordinate the implementation of the provisions of the circular and the details of the nominated officer was sent to the Comptroller General's Office in terms of Paragraph 13 of the aforesaid circular | Complied     |                                                                                                                                                                                                                                    |  |
| 8.3 | The boards of survey was conducted and the relevant reports submitted to the Auditor General on due date in terms of Public Finance Circular No. 05/2016                                                                                             | Complied     |                                                                                                                                                                                                                                    |  |
| 8.4 | The excesses and deficits that were disclosed through the board of survey and other relating recommendations, actions were carried out during the period specified in the circular                                                                   | Complied     |                                                                                                                                                                                                                                    |  |
| 8.5 | The disposal of condemn articles had been carried out in terms of FR 772                                                                                                                                                                             | Complied     |                                                                                                                                                                                                                                    |  |
| 9   | Vehicle Management                                                                                                                                                                                                                                   |              |                                                                                                                                                                                                                                    |  |
| 9.1 | The daily running charts and monthly summaries of the pool vehicles had been prepared and submitted to the Auditor General on due date                                                                                                               | Complied     |                                                                                                                                                                                                                                    |  |
| 9.2 | The condemned vehicles had been disposed of within a period of less than 6 months after condemning                                                                                                                                                   | Not complied | The condition of the vehicles was discussed at the audit committee held in this department on 27.04.2021. Accordingly, the not repairable vehicle (KH 5690) was disposed and the repairable vehicle (KH 5694) was repaired to use. |  |
| 9.3 | The vehicle logbooks had been maintained and updated                                                                                                                                                                                                 | Complied     |                                                                                                                                                                                                                                    |  |
| 9.4 | The action has been taken in terms of F.R. 103, 104, 109 and 110 with regard                                                                                                                                                                         | Complied     |                                                                                                                                                                                                                                    |  |

|      |                                                                                                                                                                                                                                              |              |                                                                                                                               |  |
|------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|-------------------------------------------------------------------------------------------------------------------------------|--|
|      | to every vehicle accident                                                                                                                                                                                                                    |              |                                                                                                                               |  |
| 9.5  | The fuel consumption of vehicles has been re-tested in terms of the provisions of Paragraph 3.1 of the Public Administration Circular No. 30/2016 of 29.12.2016                                                                              | Complied     |                                                                                                                               |  |
| 9.6  | The absolute ownership of the leased vehicle log books has been transferred after the lease term                                                                                                                                             | Complied     |                                                                                                                               |  |
| 10   | Management of Bank Accounts                                                                                                                                                                                                                  |              |                                                                                                                               |  |
| 10.1 | The bank reconciliation statements had been prepared, got certified and made ready for audit by the due date                                                                                                                                 | Complied     |                                                                                                                               |  |
| 10.2 | The dormant accounts that had existed in the year under review or since previous years settled                                                                                                                                               | Complied     |                                                                                                                               |  |
| 10.3 | The action had been taken in terms of Financial Regulations regarding balances that had been disclosed through bank reconciliation statements and for which adjustments had to be made, and had those balances been settled within one month | Complied     |                                                                                                                               |  |
| 11   | Utilization of Provisions                                                                                                                                                                                                                    |              |                                                                                                                               |  |
| 11.1 | The provisions allocated had been spent without exceeding the limit                                                                                                                                                                          | Complied     |                                                                                                                               |  |
| 11.2 | The liabilities not exceeding the provisions that remained at the end of the year as per the FR 94(1)                                                                                                                                        | Complied     |                                                                                                                               |  |
| 12   | Advances to Public Officers Account                                                                                                                                                                                                          |              |                                                                                                                               |  |
| 12.1 | The limits had been complied with                                                                                                                                                                                                            | Complied     |                                                                                                                               |  |
| 12.2 | A time analysis had been carried out on the loans in arrears                                                                                                                                                                                 | Complied     |                                                                                                                               |  |
| 12.3 | The loan balances in arrears for over one year had been settled                                                                                                                                                                              | Complied     |                                                                                                                               |  |
| 13   | General Deposit Account                                                                                                                                                                                                                      |              |                                                                                                                               |  |
| 13.1 | The action had been taken as per F.R.571 in relation to disposal of lapsed deposits                                                                                                                                                          | Not complied | The approval has been received to construct the fourth floor of the Ministry as per the decision of the Cabinet of Ministers. |  |
| 13.2 | The control register for general deposits had been updated and maintained                                                                                                                                                                    | Complied     |                                                                                                                               |  |
| 14   | Imprest Account                                                                                                                                                                                                                              |              |                                                                                                                               |  |

|      |                                                                                                                                                                                                                                             |          |  |  |
|------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------|--|--|
| 14.1 | The balance in the cash book at the end of the year under review remitted to TOD                                                                                                                                                            | Complied |  |  |
| 14.2 | The ad-hoc sub imprests issued as per F.R. 371 settled within one month from the completion of the task                                                                                                                                     | Complied |  |  |
| 14.3 | The ad-hoc sub imprests had not been issued exceeding the limit approved as per F.R. 371                                                                                                                                                    | Complied |  |  |
| 14.4 | The balance of the imprest account had been reconciled with the Treasury books monthly                                                                                                                                                      | Complied |  |  |
| 15   | Revenue Account                                                                                                                                                                                                                             |          |  |  |
| 15.1 | The refunds from the revenue had been made in terms of the regulations                                                                                                                                                                      | Complied |  |  |
| 15.2 | The revenue collection had been directly credited to the revenue account without credited to the deposit account                                                                                                                            | Complied |  |  |
| 15.3 | Returns of arrears of revenue forward to the Auditor General in terms of FR 176                                                                                                                                                             | Complied |  |  |
| 16   | Human Resource Management                                                                                                                                                                                                                   |          |  |  |
| 16.1 | The staff had been paid within the approved cadre                                                                                                                                                                                           | Complied |  |  |
| 16.2 | All members of the staff have been issued a duty list in writing                                                                                                                                                                            | Complied |  |  |
| 16.3 | All reports have been submitted to MSD in terms of their circular no.04/2017 dated 20.09.2017                                                                                                                                               | Complied |  |  |
| 17   | Provision of information to the public                                                                                                                                                                                                      |          |  |  |
| 17.1 | An information officer has been appointed and a proper register of information is maintained and updated in terms of Right To Information Act and Regulation                                                                                | Complied |  |  |
| 17.2 | Information about the institution to the public have been provided by Website or alternative measures and has it been facilitated to appreciate / allegation to public against the public authority by this website or alternative measures | Complied |  |  |
| 17.3 | Bi- Annual and Annual reports have been submitted as per section 08 and 10 of the RTI Act                                                                                                                                                   | Complied |  |  |
| 18   | Implementing citizens charter                                                                                                                                                                                                               |          |  |  |
| 18.1 | A citizens charter/ Citizens client's charter has been formulated and implemented by the Institution in terms of the circular number 05/2008 and 05/2018(1) of Ministry of Public Administration and Management                             |          |  |  |

|      |                                                                                                                                                                                                                                                    |              |                                                                                                                                               |                                                 |
|------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|-----------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------|
| 18.2 | A methodology has been devised by the Institution in order to monitor and assess the formulation and the implementation of Citizens Charter / Citizens client's charter as per paragraph 2.3 of the circular                                       | Not Complied |                                                                                                                                               | Noted to prepare in the future                  |
| 19   | Preparation of the Human Resource Plan                                                                                                                                                                                                             |              |                                                                                                                                               |                                                 |
| 19.1 | A human resource plan has been prepared in terms of the format in Annexure 02 of Public Administration Circular No.02/2018 dated 24.01.2018.                                                                                                       | Not complied | Had to consult the Ministry of Public Administration and clear the doubts due to the lack of proper understanding on preparation of this plan | Complete before the end of March 2022           |
| 19.2 | A minimum training opportunity of not less than 12 hours per year for each member of the staff has been ensured in the aforesaid Human Resource Plan                                                                                               | Not complied | Lack of opportunities for trainings due to the Covid pandemic prevailed in last year                                                          | Organize training programs during this year     |
| 19.3 | Annual performance agreements have been signed for the entire staff based on the format in Annexure 01 of the aforesaid Circular                                                                                                                   | Not complied | Not finalizing the Human Resource Plan for the year 2021                                                                                      | Complete this task before the end of March 2022 |
| 19.4 | A senior officer was appointed and assigned the responsibility of preparing the human resource development plan, organizing capacity building programs and conducting skill development programs as per paragraph No.6.5 of the aforesaid Circular | Complied     |                                                                                                                                               |                                                 |
| 20   | Responses to Audit Paragraphs                                                                                                                                                                                                                      |              |                                                                                                                                               |                                                 |
| 20.1 | The shortcomings pointed out in the audit paragraphs issued by the Auditor General for the previous years have been rectified                                                                                                                      | Complied     |                                                                                                                                               |                                                 |

Accounting Officer,  
Land Commissioner General's Department.

Summary Report of the Auditor General on the Financial Statements of the Land Commissioner General's Department for the year ended 31 December 2020 in terms of Section 11(1) of the National Audit Act, No. 19 of 2018

1. Financial Statement

1.1. Qualified Opinion

The audit of the financial statements of the Land Commissioner General's Department for the year ended 31 December 2021 comprising the statement of financial position as at 31 December 2021 and the statement of financial performance and cash flow statement for the year then ended, was carried out under my direction in terms of provisions in Article 154(1) of the Constitution of the Democratic Socialist Republic of Sri Lanka read in conjunction with provisions of the National Audit Act No. 19 of 2018. My comments and observations on the financial statements of the Land Commissioner General's Department in terms of provisions in Section 11(1) of the National Audit Act No. 19 of 2018 appear in this report. The audit report forwarded in terms of provisions in Article 154 (6) of the Constitution read in conjunction with provisions of the Section 10 of National Audit Act No. 19 of 2018 will be tabled in Parliament in due course.

In my opinion, except for the effects of the matters described in paragraph 1.6 of this report, the accompanying financial statements prepared give a true and fair view of the financial position of the Land Commissioner General's Department as at 31 December 2021, and of its financial performance and its cash flows for the year then ended in accordance with Generally Accepted Accounting Principles.

1.2 Basis for Qualified Opinion

My opinion is qualified based on the matters described in paragraph 1.6 of this report. I conducted my audit in accordance with Sri Lanka Auditing Standards (SLAuSs). My responsibilities, under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of my report. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

1.3 Responsibilities of the Accounting Officer for the Financial Statements

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The Accounting Officer is responsible for the preparation of financial statements that give a true and fair view in accordance with Generally Accepted Accounting Principles provisions stipulated in Section 38 of the National Audit Act No. 19 of 2018 that give a true and fair view, and for such internal control as the Accounting Officer determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

As per Section 16(1) of the National Audit Act No. 19 of 2018, Land Commissioner General's Department is required to maintain proper books and records of all its income, expenditure, assets and liabilities, to enable annual and periodic financial statements to be prepared.

As per the provisions of the Subsection 38(1) (c) of the National Audit Act, the Chief Accounting Officer shall ensure that an effective internal control system for the financial control exists in the Land Commissioner General's Department and carry out periodic reviews to monitor the effectiveness of such system and accordingly make any alterations required for such systems to be effectively carried out.

#### 1.4 Auditor's Responsibilities for the Audit of the Financial Statements

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My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue the summary report of the Auditor General that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee<sup>2</sup> audit conducted in accordance with Sri Lanka Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Sri Lanka Auditing Standards, I exercised professional

judgment and maintain professional skepticism throughout the audit. I also:

- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, designed and performed audit procedures responsive to those risks, and obtained audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from

fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control.
- Evaluated whether the underlying transactions and events of the structure and content of the financial statements including the disclosures have been represented in financial statements in an appropriate and reasonable manner.
- Evaluated the overall presentation of the financial statements, including the disclosures, and whether the underlying transactions and events of the structure and content of the financial statements, have been represented in an appropriate and reasonable manner.

I communicate with the Accounting Officer regarding, among other matters, significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

#### 1.5 Report on Other Legal Requirements

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I express the following matters in accordance with Section 6 (1) (d) of the National Audit Act No. 19 of 2018.

(a) The financial statements presented are consistent with the preceding year.

(b) My recommendations on the financial statements for the preceding year had been executed.

#### 1.6 Comments on Financial Statements

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##### 1.6.1 Statement of Financial Position

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##### 1.6.1.1 Non-Financial Assets

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A variance of Rs. 129,899 was observed between the opening balances of the assets of office equipment and computer accessories in the Statement of Non-Financial Assets (ACA-6) presented as at as at 31 December of the year under review and the closing balances of Statement of Non-Financial Assets (ACA-6) presented as at as at 31 December 2020, and reasons for the said variance had not been given through Notes to Accounts.

- (a) A cost of Rs.129,715,000 related to 19 vehicles of the Department had not been included in the Statement of Non-Financial Assets (ACA-6) prepared as at as at 31 December of the year under review.
- (b) Value of a tractor used by the Agrarian Services Centre- Rathmalwewa and of a water bowser parked at the Divisional Secretariat- Lunugamwehera belonging to the department had not been included in the Statement of Non-Financial Assets (ACA-6) presented as at as at 31 December of the year under review.

#### 1.7 Absence of Evidence for Auditing

Office or place of use, registered books or board of survey reports related to a cost of Rs.18,507,000 of 6 vehicles included in the Statement of Non-Financial Assets (ACA-6) prepared as at as at 31 December of the year under review had not been submitted for auditing.

### 2. Financial Review

#### 2.1 Income Management

- (a.) Land Commissioner General collects lease revenue from inter provincial farmer colonization areas under the State Lands Ordinance and actions had been taken to recover the lease revenue of Rs. 84,916,237 that remained in arrears by the end of the year under review. 53 percent of the revenue in arrears, i.e. Rs.45,145,773 remains overdue over a period of 2 years and only Rs.5,181,448 had been recovered from the revenue in arrears during the year under review.
- (b.) It was unable to check the accuracy of the Land and other lease rental income of Rs.105,312,901 and the estimated income of Rs.100 million presented in the Financial Performance Statement of the year under review due to non maintenance of a Lease Ledger in respect of the lands for which the department charges lease.
- (c.) A land lease income of Rs.20,676,543 not recorded pertain to the year 2020 and preceding years in the four inter provincial offices of Debarawewa, Mahiyanganaya, Monaragala, Ampara alone had been identified. Accordingly, it is confirmed that proper records had not been maintained with respect to the preceding years and it could not be satisfied of the accuracy of the lease income in arrears of Rs.84, 916,237 reported by the A.C.A.1 (i) as at 31 December of the year under review due to non-submission of a complete lease ledger.

## 2.2 Expenditure Management

A provision of Rs.140,000,000 had been allocated for 07 Capital Object Codes in the year under review and it is a 305 per cent increase compared to the preceding year. The total amount of Rs. 2,000,000 allocated for an object code had not been spent and the total amount spent for the remaining object codes as at 31 December of the year under review had been Rs. 42,555,588. According<sup>5</sup> to the provision, i.e. Rs.97, 444,412 had been saved at the end of the year under review.

## 2.2 Non – Compliance with Law, Rules and Regulations

Instances of non compliance with laws, rules and provisions stipulated by regulations are as follows.

| <u>Reference to Law, Rules and Regulations</u> | <u>Non Compliance</u> |
|------------------------------------------------|-----------------------|
|------------------------------------------------|-----------------------|

(a.) Establishment Code of the Democratic Socialist Republic of Sri Lanka

(i) Section 4.2.5 of Paragraph XXIV

Although action should have been taken to recover Rs. 19,940 from an officer retired 16 years ago and Rs.188, 695 from an officer retired within a period of 1 to 2 years ago included in the loan balances of Rs.911,533 recoverable from 08 officers retired as at 31 December of the year under review, from the pension or the gratuity, action had not been taken accordingly.

(ii) Sections 4.5 and 4.6 of Paragraph XXIV

Action had not been taken to complete disciplinary inquiries and implement disciplinary actions with respect to loan balances of Rs. 467,229 recoverable from 08 interdicted officers including 05 loan balances of Rs.317,735 outstanding over a period of 5 years and to recover the loans from the Guarantor or the heirs in accordance with the Establishment Code

(b) Financial Regulations of the  
Democratic Socialist Republic of Sri  
Lanka

(i) F.R. 104 (3) and (4)

If a delay of more than 07 days is envisaged for making a full report, in case of a damage/accident, a preliminary report, should be sent immediately, it had taken a period from 18 days to 4 months to submit preliminary report regarding 05 vehicle accidents occurred in the year 2019 and 2020 and the respective full report had not been submitted even by 31 March 2022.

(ii) F.R. 371 (2)

Although an Ad hoc Imprest up to a maximum of Rs. 100,000 could be granted at a time only to staff grade officers for a any specific task as per F.R. , an Ad- hoc imprest of Rs.143,500 had been granted to a staff grade officer on 15 February in the year under review and the actual expenditure had been Rs.92,765.

(iii) F.R. 371 (5)

Although Settling an imprest should not be delayed exceeding the 31<sup>st</sup> December of the financial year where the said imprest had been issued and an ad hoc sub-imprest granted should be settled within 10 days upon the completion of the relevant task, a period ranging from 24 days to 04 months had been taken to settle the advances of Rs.166,364 granted on 11 instances during the year under review.

(c) Circulars issued by the Ministry of Public Administration and Management

(i) Paragraph 3.1 of the Circular No.30/2016 dated 29<sup>th</sup> December 2016

Although the consumption of fuel must be re-tested after a period of 12 months from each fuel test or after running a distance of 25,000km or after carrying out a major repair to the engine, whichever occurs first, such fuel tests had not been done with respect to 30 vehicles of the department.

(ii) Annexure 02 specimen of the Circular No.02/2008 dated 24<sup>th</sup> January

Although the Human Resource Plan of the department has to be prepared based on the specimen given in the Annexure 02 of the Circular, actions had not been taken accordingly.

(i) Circular No.05/2008 dated 06<sup>th</sup> February 2008 amended by the Circular No. 05/2018 (1) dated 24<sup>th</sup> January 2018

Although it is required to prepare and implement a Citizens'/Clients' Charter by the department in accordance with the Circular, action had not been taken accordingly.

(d) State Accounts Circulars

Section 4 of the Circular No.262/2017 dated 29<sup>th</sup> December 2017

Although it had been specified to settle the loan balances of the deceased and retired officers in the year 2018 and thereafter by taking actions as per the provisions stipulated in circulars, Rs.232,267 and Rs.911,533 recoverable from 08 officers deceased and retired respectively during the year under review had been included in the Advance Account of the Public Officers prepared as at 31 December of the year under review.

(e) 6<sup>th</sup> Regulation of the Regulations made by the Minister in accordance of the Section 41 of the Right to Information Act No.12 of 2016

Although a register of applications for information should be maintained as per the RTI specimen 03, department had not acted accordingly.

## 2.4 Deposits

Actions had not been taken as per F.R. 571 regarding the deposits of Rs. 1,138,699 exceeding 02 years included in the balance of Rs.68,794,932 which remained as at 31 December of the year under review with respect to 03 General Deposits Accounts.

## 3 Operational Review

### 3.1 Performance

#### 3.1.1 Failure to Achieve Expected Outcome

- (a) State Lands Information Management System (e-Slims) had been initiated in the year 2013 for the purpose of making the state land management more effective and the cost borne in that regard by the end of the year under review had been Rs.159,456,247. Though this project had been implemented for over a period of 07 years, the number of allotments entered in to this system was 1,306,917 and out of the 100,000 allotments which had been planned to be entered in the year under review, only 62,785 allotments had been entered. It was further observed that an estimate in respect of the allotments of lands to be entered to the system through the project and the time taken for the said cause had not been prepared.
- (b) The revenue of leasing state lands is collected through 09 Provincial Land Commissioner's Offices and 08 Deputy Land Commissioner's offices and although it had been planned by the Department to obtain information pertaining to the information with regard to the revenue collected in the year under review and the revenue in arrears by the end of the year under review via the (e-Slims) information system, it had not been able to obtain the relevant information from the aforesaid system.
- (c) Although it had been planned to issue 10,000 Grants, 2000 new licenses and 500 long term lease indentures through State Lands Information Management System (e-Slims) during the year under review, the number of Grants, Licenses and Lease Indentures issued as at 31 December of the year under review had been 7414, 484 and 75 respectively.

- (d) An island wide census of collecting state land information had been commenced by the Land Commissioner General's Department in the final quarter of the year 2020 under the instructions and guidance of the Ministry of Lands, and 10 million census specimen sheets had been printed from the Department of Government Printing free of charge and distributed among the Grama Niladhari Divisions covering the whole island. It had been unable to disclose information on state lands identified through this census due to the reason of not obtaining reports on the progress of the respective census activities even by 31 December of the year under review.
- (e) Activities such as conducting Land Kachcheris, issuance of Permits, issuance of Grants, conducting mobile services ,conducting divisional days and resolving issues, etc had been planned by the Department under Bimsaviya Program and except of the task of conducting Land Kachcheris, the progress of all other activities, remained at a low range between 4 to 43 percent.
- (f) 177 Land Kachcheris had been conducted in 10 Divisional Secretary's Divisions having planned to conduct 20 Land Kachcheris in 68 Divisional Secretary's Divisions. Accordingly, number of Kachcheris conducted only in Rajanganaya Divisional Secretary's Divisions was 92, and it had taken a higher value than the annual target. Accordingly, it was observed that planning had been done from a very lower target ,having not drawn to the optimal number of Land Kachcheris which could be conducted.

### 3.1.2. Annual Performance Report

Although information related to the targets and progress of strategies such as recovery of departmental income in arrears and legal action taken in that respect and ensuring the protection of state lands, had been included in the Annual Performance Report up to the year 2020, the said targets and progress had not been included in the performance report prepared for the year under review. Accordingly, it was unable to examine the steps taken with respect to recovery of overdue income , encroachments and the progress of legal actions taken in the said respect.

### 3.2 Procurements

- (a) Although the department had planned to purchase 400 Desktop computers in the year under review, it had been informed by the Secretary to the Cabinet of Ministers that purchases had been temporarily suspended as per the Cabinet Decision No.21/1596/134 dated 30 the August 2021. Accordingly, it had been unable to fulfill the requirements as planeddue to the delays in the procurement process and the Rs. 79,218 incurred for the newspaper notices on18 August of the year under review had turned out to be a futile expenditure.
- (b) Rs.55.92 of provision allocated for the purchase of technical equipment under the e-Slims Project in the year under review had not been utilized as at 31 December of the year under reviewdue to the delays in the procurement process.

### 3.3 Asset Management

- (a) 01 Tablet computer, 01 40” inch LED television and 01 digital multimedia projector in totalvalue of Rs. 221,065 purchasedinthe year2016 had been remainedunused in stores even by of 31 March 2022.
- (b) 05 vehicles belonging to the department had been parked in the department premises since a period of 4 to7 years and actions had not been taken to repair or condemn the said vehicles.

### 3.4 Losses and Damages

- (a) Action had not been taken to recover or write off from books Rs.1,079,050 out of Rs. 1,988,262, i.e. the total loss with respect to 06 vehicle accidents occurred as at 31 December of the year under review.
- (b) The accident of Vehicle No.PD-6509 occurred on 23 December of the year under review had not been included in the Statement of Losses and Waivers of the Financial Statement.
- (c) Rs. 1,592,872 Rs.54,887had been charged from the Insurance Corporation and the responsible officers respectively, out of Rs.2,399,395,the total of losses occurred due

to vehicle accidents within the period of 2015 to 2019 and actions had not been taken even by the end of the year under review to obtain order of write off as per F.R.109 with respect of remaining Rs.700,813.

### **3.4 Management Weaknesses**

- (a) Although the Secretary to the Ministry of Tele Communication and Digital Infrastructure had been informed by the letter no. 1/21/LGN 2.0 dated 21 February 2018 that the Lanka Government Network (LGN 2.0) shall be utilized to work with the public institutions such as the Presidential Secretariat, Divisional Secretariat, Environment Authority, Valuation Department which work simultaneously in state land management activities and to carry out activities of the State Lands Information Management System (e-Slims) as per the e-Government concept, it was observed that the department had not contributed to implement the e- Government concept as a result of not using Lanka Government Network for the aforesaid purposes. Further, an expense of Rs. 5,368,856 had been incurred during the year under review by the department for two communication companies in respect of obtaining internet services and a cost of Rs. 448,586 had been incurred by the Information and Communication Technology Agency in the year under review for the purpose of providing LGN 2.0 internet facilities to the department.
- (b) As per the Progress Report of the Land Ministry submitted as at 31 December of the year under review, it had been identified that the direct responsibility pertaining to state lands which covers 20 percent of the total land extent of Sri Lanka, is vested in the department and a land register inclusive of the land dispositions made since the date where the department was established in the year 1931, had not been maintained.
- (c) Although it had been decided to recover Rs.50,813 , i.e, 15 percent of the loss of Rs..338,755 incurred to the government, from the driver based on the recommendations of the “Committee to prepare final reports on losses appointed” in accordance with F.R. 104 (4) <sup>13</sup> the accident occurred to the vehicle bearing the No.KR-6496, the relevant amount had not been charged even by the end of the year under review.

#### 4.Sustainable Development

Although preparation of Grants under Land Development Ordinance had been mentioned as sustainable development goals by the Performance Report of the year under review, it had been unable to evaluate the contribution rendered by the department to achieve sustainable development goals due to the reason of not mentioning the progress of achieving the anticipated targets by the department and provincial councils separately.

#### 5. Staff Management

Details of the approved cadre and the actual cadre of the department are given below.

|           | Approved<br>Cadre | Actual<br>Cadre | No. of<br>Vacancies |
|-----------|-------------------|-----------------|---------------------|
| Senior    | 53                | 35              | 18                  |
| Tertiary  | 38                | 5               | 33                  |
| Secondary | 678               | 488             | 190                 |
| Primary   | <u>140</u>        | <u>92</u>       | <u>48</u>           |
| Total     | <u>909</u>        | <u>620</u>      | <u>289</u>          |

There were 289 vacancies including 18 vacancies in the senior levels at 31 December of the year under review, yet action had not been taken to recruit employees for the said posts or to revise the approved cadre on exigency of service.

Sgd. Illegibly & placed the official stamp  
R.M.Rathnayake  
Deputy Auditor General  
For Auditor General