

පාර්ලිමේන්තු ප්‍රකාශන මාලා අංකය -394

ආයතනයේ නම - ශ්‍රී ලංකා සිවිල් ගුවන් සේවා අධිකාරිය

පාර්ලිමේන්තුවේ පොදු ව්‍යාපාර පිළිබඳ කාරක සභාව විසින් සභාගත කරන ලද වාර්තා සම්බන්ධයෙන් ස්ථාවර නියෝග අංක 120 (4) යටතේ ගරු ආයතන භාර අමාත්‍යවරයාගේ නිරීක්ෂණ හා ගනු ලබන පියවර පාර්ලිමේන්තුව වෙත ඉදිරිපත් කිරීම

பாராளுமன்ற வெளியீட்டுத் தொடர் இலக்கம் -394

நிறுவனத்தின் பெயர் - சிவில் விமானப் போக்குவரத்து சேவை அதிகாரசபை

பாராளுமன்றத்தின் அரசு கணக்குக் குழுவினால் முன்வைக்கப்பட்ட அறிக்கை தொடர்பாக நிலையியற் கட்டளை இலக்கம் 120(4) இன் கீழ் நிறுவனங்களிற்குப் பொறுப்பான கௌரவ அமைச்சரின் அவதானிப்புக்களும் மற்றும் அது தொடர்பாக எடுக்கப்படும் நடவடிக்கைகளும் பாராளுமன்றத்திற்கு சமர்ப்பித்தல்.

Parliamentary Series No: 394

Name of the institution: Civil Aviation Authority of Sri Lanka

Submission of observations of the Hon. Minister in charge of the institutions and steps taken with regard to the reports tabled by the Committee on Public Enterprises in terms of Standing Order No. 120(4)



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சிவில் விமானப் போக்குவரத்து சேவை அதிகாரசபை

Civil Aviation Authority of Sri Lanka

පොදු ව්‍යාපාර පිළිබඳ කාරක සභාවේ 2025 අගෝස්තු මස 20 වැනි දින බදාදා
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Parliamentary Series No. : 394

Name of Institution : Civil Aviation Authority of Sri Lanka

Recommendations : Measures that have been taken as per Standing Order 120(4) / Responses proposed to be indicated in connection with the Observations / Alternatives considered / current Status

Current Progress on the Minutes of 19th Meeting of the Committee on Public Enterprises (COPE) held at Committee Room No. 05 on August 20, 2025, Wednesday, at 1.30 p. m.

Serial No.	Matters Discussed at the Meeting	Recommendation of the Committee	Measures taken by the Authority
01	To identify amendments to be carried out in the Civil Aviation Authority Act, No. 34 of 2002 to achieve the desired growth in its functions and to refer the progress of measures taken in this regard to the COPE with a copy to the Auditor General.	To identify amendments to be carried out in the Civil Aviation Authority Act, No. 34 of 2002 to achieve the desired growth in its functions and to refer the progress of measures taken in this regard to the COPE with a copy to the Auditor General.	Cabinet approval has been taken under two phases to incorporate identified amendments to the Civil Aviation Authority Act, No. 34 of 2002 and the Civil Aviation Authority Act, No. 14 of 2010 and the current progress in this regard is indicated below. Phase 1 – As per the Cabinet approval dated 25/04/2024, the above two Acts were referred to the Legal Draftsman on 17/05/2024 to incorporate identified amendments and to develop Bills. The Legal Draftsman, by its letters dated 07/11/2024 and 29/11/2024, notified the CAA to obtain the approval of the new Cabinet. The draft Cabinet Memorandum required for the purpose was referred to the Secretary to the Ministry on 28.11.2024. Subsequently, on the direction of the Deputy Minister, the CAA, by its letters dated 10.03.2025 and 11.03.2025, invited proposals from the Domestic Air Operators and Approved Training Organizations for amendments that should be incorporated in Bills.

		The CAA, by its letter dated 31.07.2025, informed the Secretary to Ministry to expeditiously seek the approval of the new Cabinet. Later, on the instruction of the Ministry, the Cabinet Memorandum dated 28.11.2024 was amended and returned by the letter dated 30.09.2025. On the direction of the Ministry, the draft Cabinet Memorandum was revised and referred to the Ministry on 03rd and 23rd of December, 2025. Later, on the instruction of the Secretary to the Ministry, an explanation session was conducted on the proposed amendments to the said Acts with the participation of the Hon. Minister, Deputy Minister and the Secretary on 13.01.2026. Then the Cabinet Memorandum incorporating the proposed amendments was referred to the Ministry on 09.02.2026 for onward transmission to the Cabinet for approval, and measures required to refer the Cabinet Memorandum to the Cabinet for approval are being taken. (Attached herewith as annexures are the Cabinet approval dated 25/04/2024 obtained to amend the relevant Acts as annexure 1 – I, the letter sent to the Legal Draftsman to draft the Bill as annexure 1 – II, the letters dated 07/11/2024 and 29/11/2024 received from the Legal Draftsman as annexure 1 – III, the letter dated 28/11/2024 which referred the draft Cabinet Memorandum to the Ministry as annexure 1 – IV, the letters received from the
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			Domestic Air Operators and Approved Training Organizations as annexure 1 – V, the letter sent under the topic “Reminder” to the Ministry as annexure 1 – VI, and the letter by which the amended Cabinet Memorandum dated 30/09/2025 was referred to the Ministry as annexure 1 – VII) Phases 2 – As per the Cabinet approval dated 21/07/2025, the identified amendments to be incorporated in the above two Acts (amendments to be included in the Acts in accordance with the safety audit of the International Civil Aviation Organization) have been forwarded to the Legal Draftsman for drafting Bills on 01/09/2025, and the formulation of relevant bills by the Legal Draftsman is in progress. (The cabinet approval dated 21/07/2025 obtained to amend the relevant Acts and letter sent to the Legal Draftsman requesting to prepare the Bills have been presented as annexure 1 – VIII and as annexure 1 – IX respectively. A discussion was held in this regard with the officials of the Legal Draftsman’s Department on 25/09/2025, and the letter sent for the purpose has been attached as annexure 1 – X)
02	To make arrangements, in terms of paragraph 2.4 of the Guidelines on Corporate Governance for State Owned	To make arrangements, in terms of paragraph 2.4 of the Guidelines on	Measures have been taken to collect Declarations from the members of the Civil Aviation Authority Director Board, and the said Declarations have already been collected from the current Director Board. A copy of the said

	Enterprises, to collect annual Declarations from the Directors of the Authority to the effect that they do not have any financial or other relationships which affect their duties.	Corporate Governance for State Owned Enterprises, to collect annual Declarations from the Directors of the Authority to the effect that they do not have any financial or other relationships which affect their duties.	Declaration is attached hereto as Annexure 2 – 1.
03	In terms of the Circular No. PS/SB/Circular/03/2025 dated March 24, 2025, issued by the Secretary to the President, depending on the country's national policies the Strategic Plan should be formulated for five (05) years, but the Authority had prepared a Strategic Plan only for three (03) years from 2025 to 2027. Furthermore, the Action Plan, the Budget, and the Procurement Plan had not been updated adhering to the Circular	In preparing the Strategic Plan 2026 – 2030 of the Authority, preparation of the Annual Action Plan for 05 years applying the rolling over method adhering to the Circular No. PS/SB/Circular/03/2025 dated March 24, 2025, issued by the Secretary to the President. To take measures to work out the Budget and prepare the	In accordance with the sub-section 2.3 of the Guidelines on Corporate Governance for State-owned Enterprises (Annexure 3 - 1) and as per instructions issued at the 19 th COPE meeting held on August 20, 2025, formulation of five-year Corporate Plan for the period from 2026 to 2030 was completed at the end of 2025 fourth quarter. Subsequently, the newly-formulated five-year Corporate Plan was officially approved by the Director Board of the Civil Aviation Authority of Sri Lanka at its 214 th meeting held on December 15, 2025. The softcopy of the Corporate Plan of Civil Aviation Authority of Sri Lanka for the period from 2026 to 2030 is attached herewith. Then, the completed five-year Corporate Plan was presented to the Department of Public

	issued by the Presidential Secretariat. It was disclosed that the Authority hoped to formulate the Corporate Plan for the five (05) years from 2026 to 2030 by applying the rolling over method by the end of the year 2025.	Procurement Plan depending on such Action Plan.	Enterprises, the National Audit Office and the line Ministry on December 22, 2025. The correspondence required to prove the submission of the Corporate Plan to those institutions are attached hereto. Accordingly, all the requirements have been met.
4	To make arrangements to discuss with the Department of Management Services regarding the preparation of Schemes of Recruitment (SOR) for the CAA in compliance with the criteria adopted by the International Civil Aviation Organization (ICAO), prepare relevant SORs and get the approval of the Department of Management Services. To forward a report on the progress of the process to the Committee <u>within a month</u> with a copy to the Auditor General.	i. To take necessary measures immediately to fill the vacancies in senior positions that are essential to make the audit to be carried out by the International Civil Aviation Organization (ICAO) in 2026 successful. ii. To make arrangements to develop a plan for attracting professionals in the Civil Aviation field who server in the private sector and the in Air Force	Several lengthy rounds of discussions were held with the officials of the Department of Management Services regarding the SOR of the Civil Aviation Authority of Sri Lanka, and amendments required to be carried out thereto on 27.08.2025, and a time-frame was created to review the SOR under the following three phases. Having reviewed this matter further, development of the SOR of the Civil Aviation Authority in conformity with the criteria adopted by ICAO is carried out under the following three phases. Phase I - Review of Organization Structure and cadre requirements Phase II - Review of salary structure Phase III - Review of the Scheme of Recruitment It was decided to process the above phases under two mechanisms. 01. Proposals for Short-term Mechanism The short-term proposal includes reviewing the currently approved SOR,

		including persons who have migrated but love to return to Sri Lanka and render their service in order to fill vacancies existing in the Civil Aviation Authority for a long time.	incorporating necessary amendments and obtaining the approval of the Department of Management Services. 02. Proposals for Long-term Mechanism Restructuring of establishments under the above three phases is in progress with the assistance of a consultancy service.
05.1	<u>Question 5.1</u> To discuss with the Department of Public Enterprises and carry out an extensive study on definite measures that should be taken to retain an amount of money from Overseas Sales Surcharge (OSS) required for the self-financing of the Authority in compliance with the criteria adopted by the ICAO, to credit the balance to the Consolidated Fund, and to take necessary measures to settle issues related thereto. To forward a report on the progress of the process to	To carry out an extensive study on definite measures that should be taken to retain a certain amount of money from Overseas Sales Surcharge (OSS) required for the self-financing of the Authority in compliance with the criteria adopted by the ICAO, and to credit the balance to the Consolidated Fund, and to take necessary measures to settle issues related thereto.	The Civil Aviation Authority of Sri Lanka was established on 27 th December 2002 under the provisions of the Civil Aviation Authority Act, No. 34 of 2002. In accordance with Section 12 of the Act, the authority's fund was established with effect from the same date. In compliance with the provisions of Section 12, from inception in 2003, all moneys received from various sources of income, including OSS (PTA) collected by the Authority, were credited to the authority's Fund. Accordingly, in terms of section 12 (2) (c) of the Civil Aviation Authority Act, No. 34 of 2002, the OSS was considered part of the Authority's Fund. Necessary measures are currently being undertaken to address this matter.

	the Committee <u>within a month</u> with a copy to the Auditor General.		
5.2	To discuss with the Department of Public Enterprises and to reach a decision to change orders made under clauses 07 and 08 of the Gazette (Extraordinary) of the Democratic Socialist Republic of Sri Lanka No. 1550/7 dated 22 nd May 2008 in order to retain a sum of money for the self-financing requirement of the Authority.	To discuss with the Department of Public Enterprises and to reach a decision to change orders made under clauses 07 and 08 of the Gazette (Extraordinary) of the Democratic Socialist Republic of Sri Lanka No. 1550/7 dated 22 nd May 2008 in order to retain a sum of money for the self-financing requirement of the Authority.	The CAA has been notified by the Cabinet decision dated February 19, 2024, to retain Rs. 90 mn. per month (Rs. 1080 mn. per year) and to credit the balance to the Consolidated Fund. Accordingly, a sum of Rs. 90 mn. is retained (Rs. 1080 mn. annually) and the balance is credited to the Consolidated Fund monthly. The OSS is regulated by the Regulation No. 08 of the Air Transport (Passenger) Tariff Regulations No. 01 of 2008 (Sri Lanka). Necessary measures are being taken to change that regulation to align with the above Cabinet decision, and discussions have already been conducted with the Department of Fiscal Policy in this regard. During these discussion, it was decided instead of retaining a fixed amount of Rs. 90 million per month, consideration be given to retaining a specified percentage of the total OSS revenue collected. Accordingly, required analyses and assessments are currently being undertaken.
5.3	To prepare a Statement on overall Assets and Liabilities of the Authority.	To prepare a Statement on overall Assets and Liabilities of the Authority.	The CAASL prepares financial statements in accordance with the Sri Lanka Accounting Standards each year. Accordingly, financial statements for the year ended on December 31, 2025, have been prepared and referred to the National Audit Office for auditing.

			At present, the National Audit Office is conducting the audit of Financial Statements as at 31 December 2025.
5.4	To decide the amount of money required for Authority's self-financing by re-considering the Cabinet decision no. 23/1937/628/094 dated November 28, 2023.	To decide the amount of money required for Authority's self-financing by re-considering the Cabinet decision no. 23/1937/628/094 dated November 28, 2023.	The answer for 5.II above is applicable.
6.	To take measures to carry out an extensive study on sources of income of the Civil Aviation Authority including Deviation Levy, Income from Regulatory Services, Interest Income along with income from other non-operational functions and to resolve the issues related thereto. Forward a report on the progress of the process to the Committee <u>within a month</u> with a copy to the Auditor General.	To take measures to carry out an extensive study on sources of income of the Civil Aviation Authority including Deviation Levy, Income from Regulatory Services, Interest Income along with income from other non-operational functions and to resolve the issues related thereto.	Embarkation Tax The key issue relating to the collection of Embarkation Tax is the failure of certain airlines to remit the tax collected from passengers. Out of 23 airlines required to pay Embarkation Tax, only 06 Airlines have defaulted on their payment of tax, since 2022. Although the Authority has taken all possible administrative measure to recover the outstanding amounts, it has not been successful in collecting the dues from these airlines. Consequently, the CAASL sought legal advice from the Attorney General to determine the extent of its powers to initiate legal action for the recovery of the outstanding taxes. The Attorney General informed the Authority that neither the Civil Aviation Authority Act nor

		the Finance Act, No. 25 of 2003 contains provisions enabling the Authority to take such legal action. It was further noted that the relevant recovery provisions that previously existed had been removed through amendments made to the Finance Act in 2003. In light of this situation, the CAASL, in collaboration with the General Treasury, has initiated action to reintroduce the necessary recovery provisions to the Finance Act, No. 25 of 2003. Further, Fits Aviation (Pvt) Limited, one of the defaulting airlines, has submitted a proposal outlining a plan to settle its outstanding dues. A copy of the relevant correspondence is attached as Annexure 6-1. The Authority has also written to the Secretary to the line ministry seeking a policy decision in consultation with secretary to the treasury regarding the outstanding Embarkation Tax payable by SriLankan Airlines. A copy of the relevant letter is attached as Annexure 6-2. In addition, final reminders have been issued to all airlines that have defaulted on their Embarkation Tax payments. Copies of the reminder letters are attached as Annexure 6-3.
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			The Civil Aviation Authority is currently awaiting the necessary policy decisions from the Line Ministry, in consultation with the Ministry of Finance, to facilitate appropriate legal action against airlines that have defaulted on their Embarkation Tax obligations. A copy of the Authority's letter dated 24.11.2025 is attached as Annexure 6-4. Furthermore, the draft Bill required to amend the Finance Act, No. 25 of 2003 by incorporating provisions for the recovery of outstanding tax liabilities was submitted to the Fiscal Policy Department of the General Treasury on 25 August 2025 for further action. Income from Regulatory Services Action is being taken to revise and increase the fees and charges applicable to regulatory services with a view to enhancing revenue generated from such services. Following the recommendation of the Audit and Management Committee of the Civil Aviation Authority of Sri Lanka (CAASL) on 20 November 2025 and the subsequent approval of the Board of Directors, the relevant Gazette Notification was prepared and is currently being translated into Sinhala and Tamil for publication in the Government Gazette.
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		Thereafter, the revised schedule of fees and charges was forwarded to the Legal Draftsman's Department through the Line Ministry on 08.05.2026 for the necessary legal drafting process. The Authority intends to implement the revised fees and charges upon completion of the required legal formalities. A copy of the letter dated 08.05.2026 is attached as Annexure 6-5. The Gazette Extraordinary No. 2473/17 dated 29 January 2026 has been published to make available the properties of the Authority for Civil Aviation activities of the Airport and Aviation Services (Sri Lanka) (Private) Limited (AASL), and action has been taken to sign Agreements in respect of lands of which registration under the CAA has already been completed in order to duly charge fees. As a result, the Agreement prepared for the Batticaloa Airport has already been sent to the AASL. Other Income Legal proceedings are in progress to derive income from lands owned by the CAA, and regulations have already been imposed for the purpose. The Gazette (Extraordinary) no. 2422/38 dated February 06, 2025 provides for charging a nominal fee for lands used in civil aviation activities, and the Gazette (Extraordinary) no. 2422/39 dated February 06,
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			2025, provides for the establishment of legal framework for charging fees for providing aeronautical facilities and lands appertaining under the “Civil Aviation (Imposition of Charges for provisions of Aeronautical Facilities and lands appertaining) Regulation No. 02 of 2025”. Accordingly, it has been decided to charge a nominal annual fee of Rs. 50,000 per hectare of each aeronautical facility and lands appertaining thereto. In addition, the Gazette notification no. 2473/17 dated January 29, 2026, was published to provide for handing over of the possession of lands to the Airport and Aviation Services (Sri Lanka) (Private) Limited (AASL). Action will be taken to sign Agreements with the AASL within the next 02 months in order to charge fees for lands of which registration under the CAA has already been completed. The total estimated annual fee to be charged from the AASL is around Rs. 44 mn.
7.	To make arrangements to conduct an audit on properties and assets of the Civil Aviation Authority and to update such data.	To make arrangements to conduct an audit on properties and assets of the Civil Aviation Authority and to update such data.	An updated report on the properties and assets of the Civil Aviation Authority is attached hereto. (Annexure 7 - 1).
8.	To carry out a comprehensive investigation into the	I. To carry out a comprehensive investigation into	A comprehensive investigation into the renovation work of Weeravila Tourist Bungalow had already been carried out, and the

	overall renovation process of the Bungalow and to forward a report on the progress of the process to the Committee <u>within a month</u> with a copy to the Auditor General. This report should contain particulars of company which supplied management and maintenance services, how that particular company was selected, manner by which the payments were made to that company, and whether the services provided commensurate with the amount of payment made.	the overall renovation process of the Bungalow and to forward a report. This report should contain particulars of company which supplied management and maintenance services, how that particular company was selected, manner by which the payments were made to that company, and whether the services provided commensurate with the amount of payment made. II. Take action always to transmit all the information pertaining to the audit to the National Audit Office simultaneously	Investigation Committee Report is submitted herewith. (Annexure 8 – 1)
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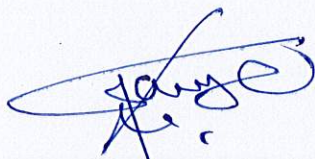
		with the conduct of the audit.	
9.	To carry out an extensive investigation into the overall process of the renovation work of quarters, and to forward a report in this regard to the Committee with a copy to the Auditor General. This report should encompass the matters related to payment mode to the company which conducted the renovation work and whether the services provided commensurate with the amount of payment made.	To carry out an extensive investigation into the overall process of the renovation work of quarters, and to forward a report in this regard to the Committee with a copy to the Auditor General. This report should encompass the matters related to payment mode to the company which conducted the renovation work and whether the services provided commensurate with the amount of payment made.	A comprehensive investigation has been conducted into the overall renovation work of Quarters, and the report of Investigation Committee is presented herewith. (Annexure 9 – 1)
10	To hand over lands to the Airport and Aviation Services (Sri Lanka) (Private) Limited without a proper Lease Agreement.	Not mentioned.	The Gazette (Extraordinary) no. 2422/38 dated February 06, 2025 provides for charging a nominal fee for lands used in civil aviation activities, and the Gazette (Extraordinary) no. 2422/39 dated February 06, 2025, provides for the establishment of a legal framework for charging fees for providing aeronautical

Aeronautical facilities and lands appertaining thereto specified in the Third Schedule of the Civil Aviation Authority Act, no. 34 of 2002 had been handed over to the Airport and Aviation Services (Sri Lanka) (Private) Limited without a proper Lease or Rent Agreement. The Committee observed that even though the aerodromes and aeronautical facilities and lands appertaining thereto specified in the Second and Third Schedules of the Act can be handed over to the Civil Aviation Operator, AASL, as per provisions of the Civil Aviation Act, no. 34 of 2002, this handing over had not been carried out in a proper manner. The Management stated that they held discussions at length with the		facilities and lands appertaining thereto under the “Civil Aviation (Imposition of Charges for provisions of Aeronautical Facilities and lands appertaining) Regulation No. 02 of 2025”. Accordingly, it has been decided to charge a nominal annual fee of Rs. 50,000 per hectare of each aeronautical facility and lands appertaining thereto. In addition, the Gazette notification no. 2473/17 dated January 29, 2026, was published to provide for handing over of the possession of lands to the Airport and Aviation Services (Sri Lanka) (Private) Limited (AASL). Action will be taken to sign separate Agreements for each property with the AASL in order to duly charge fees, and signing of Agreements for lands of which registration under the CAA has already been completed will be carried out within the next 02 months. The Gazette Extraordinary No. 2473/17 dated 29 January 2026 has been published to make available the properties of the Authority for Civil Aviation activities of the Airport and Aviation Services (Sri Lanka) (Private) Limited (AASL), and action has been taken to sign Agreements in respect of lands of which registration under the CAA has already been completed in order to duly charge fees. As a result, the Agreement prepared for the Batticaloa Airport has already been sent to the AASL
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	Attorney General's Department regarding charging a fee for these facilities and the possession of lands from the AASL, and proposals pertaining to imposing fees were published in the Gazette extraordinary dated 06.02.2025 under nos. 2122/38 and 2422/39. Expressing its views further, the Management informed that those proposals have already been referred to the Parliament and, on receipt of the approval, arrangements would be made to enter into Agreements for recovering fees.		
11	Failure in taking action to identify lands appertaining to Jaffna Airport. The Jaffna Airport commenced operations as an international Airport on October 17, 2019. The Committee focused on the failure of	Not mentioned.	In 1950, the Department of Civil Aviation had acquired a block of land which was 141.6296 hectares (nearly 349 acres) in extent, with the objective of establishing an airport. Accordingly, the Gazette extraordinary no. 2452/23 dated September 03, 2025, was published specifying the boundaries of the lands acquired by the Department of Civil Aviation.

	the Authority to complete the process of identifying boundaries of the land of Jaffna Airport which is 349 acres in extent and declare by a Gazette notification although the approval for such process has been granted through Gazette no. 2142/74 dated September 26, 2019, and Cabinet decision no. CP/19/2008/105/009-1. Orders required for publishing the boundaries by a gazette notification was formulated by the Legal Draftsman's Department and submitted to the Attorney General's Department, and the document received from the Attorney General's Department with its observations had been referred to the Ministry for Minister's approval.		Furthermore, necessary measures are in place to register the block of land which is 349 acres in extent acquired by the Department of Civil Aviation in the name of Civil Aviation Authority within the next two (02) months period Necessary measures have been taken to register the block of land which is 349 acres in extent acquired by the Department of Civil Aviation in the name of Civil Aviation Authority, and action will be taken to obtain Title Certificates for lands following the preparation of Cadastral Maps by the Survey Department.
12	To enact the CapenTown Convention.	Not mentioned	The Bill of Convention which is required for the enactment of Cape Town Convention has already been drafted by the Legal Draftsman,

The Bill of Convention which is required for the enactment of Cape Town Convention has already been drafted by the Legal Draftsman, and it had been referred to the Attorney General's Department on May 15, 2025, for clearance. When the current situation of the Bill of Convention was inquired, it was revealed that the amended Bill prepared by the Legal Draftsman is to get the clearance of the Attorney General.		and it had been referred to the Attorney General's Department on May 15, 2025, for clearance. The Attorney General's clearance has been received to the Secretary to the Ministry of Civil Aviation through the letter no. B/51/2023 dated March 09, 2026. Accordingly, the Bill of Convention is to be prepared in three languages and submitted to the Civil Aviation Authority.
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